# Shrewsbury, Vermont Local Hazard Mitigation Plan



Upper Cold River Road Restoration - 2016

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The 2021 Shrewsbury Hazard Mitigation Planning Team dedicates this Plan to all the Shrewsbury volunteers, like David Rice, who over the years have given countless hours of service to our community.

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# **1 INTRODUCTION**

The impact of expected, but unpredictable natural events can be reduced through community planning and action. The goal of this Plan is to provide a natural hazards local mitigation strategy that makes Shrewsbury (the Town) more disaster resistant and more resilient after disaster has struck.

Hazard Mitigation is any sustained policy or action that reduces or eliminates long-term risk to people and property from natural hazards and their effects. FEMA and state agencies have come to recognize that it is less expensive to prevent disasters than to repeatedly repair damage after a disaster has struck. This Plan recognizes that communities have opportunities to identify mitigation strategies and measures during all the other phases of Emergency Management – Preparedness, Response and Recovery. Hazards cannot be eliminated, but it is possible to determine what the hazards are, where the hazards are most severe, and identify local actions and policies that can be implemented to reduce the severity of the hazard.

# 2 PURPOSE

The purpose of this Plan is to assist the Town in identifying all natural hazards facing the community, ranking them according to local vulnerabilities, and developing strategies to reduce risks from those hazards. Once adopted, this Plan is not legally binding; instead, it outlines goals and actions to prevent future loss of life and property.

The benefits of mitigation planning include:

- Identifying actions for risk reduction that are agreed upon by stakeholders and the public.
- Focusing resources on the greatest risks and vulnerabilities.
- Increasing education and awareness of threats and hazards, as well as their risks.
- Reducing the degree of injury and inconvenience to the townspeople and their private and municipal property.
- Communicating priorities to State and Federal officials.
- Aligning risk reduction with other community objectives.

Furthermore, the Town seeks to be in accordance with the strategies, goals, and objectives of the 2018 State Hazard Mitigation Plan.

# **3 COMMUNITY PROFILE**

# Land Use and Development Patterns

Shrewsbury has a unique and special character, which is principally derived from the historical rural character of the community and the natural beauty of its mountain setting, containing large areas of wooded and open land, wetlands, and other habitat. The Town is still relatively undeveloped, (population < 1,200) with population clusters around one village, Cuttingsville, and three hamlet centers (Shrewsbury Center, Northam, and Eastham). Cuttingsville, located along Route 103 and adjacent to the railroad is home to the largest concentration of business activity in Town.



Residential land use is predominantly single-family, both permanent and vacation with approximately 540 single family units, including 40 mobile homes. Commercial and industrial land use in Shrewsbury is quite limited with no more than 20 businesses in the town. Most employed persons work in nearby communities such as Rutland City and Town (pop. 20, 500) and Ludlow (pop. 2,000). Agricultural land use, excluding kitchen gardens and pasturage for domestic animals, shows a drastic decline since the turn of the century, comparable to the agricultural downtrend in many southern Vermont hill towns. For example, in 1940, Shrewsbury had 64 dairy farms. Currently, there are no commercial dairy farms. With the decline in agriculture-based businesses, most residents working within the town boundaries are employed at the Spring Lake Ranch, an auto dealership or in independent homebased businesses.

A major proportion of Shrewsbury's land is forested. Just under a quarter of the town's total acreage consists of woodlands managed by various State and Federal agencies. The Town's woodlands are an important resource for aquifer recharge, plant and wildlife habitat, and recreation, as well as timber production, maple sugaring operations, and carbon sequestration.

# Land Features

Shrewsbury is a hilly and mountainous town. Elevation ranges from about 725 feet on Mill River at the Clarendon Town line to 3,737 feet at Shrewsbury Peak on the Mendon Town line. Much of the geology of these slopes is primarily ancient metamorphic rocks of Precambrian Age (600 million years and older). However, at the same time, much of Shrewsbury has shallow depth to bedrock. This makes the soil cover highly susceptible to erosion and can increase the risk of freezing of sewer and water lines. Slopes greater than 15% and areas at elevation higher than 2,000 feet are least able to support development.

# Demographics and Growth Potential

The 2018 American Community Survey Five-Year Estimates prepared by the U.S. Census Bureau shows an estimated population of 1,177, and 452 households.

Between 2010 and 2018, the population has held relatively steady. The median age of Shrewsbury residents is 54.6 years old, up from 34.2 years in 1990. Shrewsbury's median age is 28% higher than the Vermont median age of 42.8. The portion of the population over 60 is 36%, compared to 25% in Vermont and 20.9% in the country. The population density of the Town is 23 persons per square mile compared to an overall State density of 68. As previously mentioned, the Town has a unique and special character derived from the continued historic rural nature of the community. This character tends to retain the multi-generational Vermonter while welcoming others who also appreciate this sense of community and quiet lifestyle. This character is not compatible with rapid growth and intrusive development.

The demographics and low population density do not make the Town attractive to moderate or even small scale retail or industrial development. Growth potential is also limited by several other factors including limited highway access, limited utility availability (including cell phone and internet), land ownership and control, and natural conditions.

# Precipitation and Water Features

Average precipitation is 48 inches of rain; with July being the wettest month. Average snowfall is 93 inches making Shrewsbury snowier than most places in Vermont, with January being the snowiest month.

The mountains feed several rivers and springs in the valley areas. Of these, Mill River and Cold River have been designated floodplains by FEMA. In addition, several water resources in Shrewsbury have been designated wetlands. These play an important function in water absorption and holding capacity that thereby reduces the hazards of flooding and replenishes the groundwater supplies.

# Drinking Water and Sanitary Sewer

Most homes in Shrewsbury draw their drinking water from private springs and drilled wells. The exceptions are two community water systems:

- Cuttingsville Water District #1, serving 108 in the Village of Cuttingsville via two drilled wells and a 16,000 gallon reservoir north of the village.
- Spring Lake Ranch, serving 70 via two groundwater sources.

All structures in Shrewsbury are served by private septic systems.

# Transportation

The present network of  $\pm 60$  miles of roads in Shrewsbury serves the needs of current residents. Vermont State Route 103 and the Cold River Road provide primary access into and out of Shrewsbury. In addition to VT 103 and the Cold River Road, there are several other roads that have been identified as locally important for use as through-ways, detours, short-cuts, and access to critical facilities such as the fire stations, town garage, town office, and school. These routes are shown in orange on the map in **Figure 1**.

According to the Town's Road Stormwater Management Plan, nearly half of the Town's road mileage is hydrologically connected – meaning it is within 100-feet of a water resource (i.e., perennial/intermittent stream, wetland, lake, or pond). Proximity to water resources can make these sections of road more vulnerable to flooding and fluvial erosion.

Shrewsbury has a total of 29 bridges, many of which were rebuilt after Tropical Storm Irene, and  $\pm 600$ culverts. Three bridges are on the state system. Seven bridges have a span of over 20 feet (5 are town owned, 2 are state owned).

The Brown Covered Bridge is one of the town owned bridges. It spans the Cold River just east of the intersection of Upper Cold River Road and Cold River Road in northwest Shrewsbury. It was built by Nicholas Powers in 1880. It is a lattice truss type bridge, 18.8 feet wide by 12.2 feet high and 113.3 feet long. In 2018, the Brown Bridge was designated as a National Historic Treasure. The wooden covered bridge presents a unique hazard for the Town and State because it can burn and float. During Tropical Storm Irene, floodwaters cut a temporary bypass around the western end of the bridge. This gave the flooding Cold River an escape route around the bridge. This kept the water level just below the deck of the bridge, relieving pressure that might have floated the wooden structure away. Fire on a wooden structure is always a threat. To mitigate this risk, the structure was treated with a fire retardant as part of the repairs to the bridge following Tropical Storm Irene.

In 2013 the Town entered into a Historic Bridge Preservation Easement Agreement with VTrans. This agreement included municipal responsibilities for the future maintenance of the bridge.

The local transportation network is maintained by the Town Highway Maintenance crew, whose garage is located on Mountain School Road.

# **Electric Utility Distribution System**

Electric service to approximately 666 accounts is provided by Green Mountain Power via three circuits. Average annual outage statistics between 2015 and 2019 are summarized in **Table 1**.

# Table 1: Power Outage Summary

5-Year Average (2015-2019)	
Avg # of times a customer was without power	5.38
Avg length of an outage in hours	5.19
<pre># of hours the typical customer was without power</pre>	27.94
2019 only	
Avg # of times a customer was without power	3.11
Avg length of an outage in hours	4.41
<pre># of hours the typical customer was without power</pre>	13.70

The longest power outage affecting the greatest number of accounts between 2015 and 2019 was 79.40 hours long and impacted 84 accounts. During this same period, there was an 85.38 hour long outage that impacted 28 accounts.

Sixty two percent of the land in the Town is more than 1,000 feet from an electric utility pole. Although an electric power transmission line runs through Shrewsbury, 3-phase power, which is often required for industrial purposes, is not available in the distribution system.

EFFECTIVE 02/01/2021 - 01/31/2026



Figure 1: VTrans Transportation Resiliency Planning Tool Identified Locally Important Routes for Through-Ways, Detours, Short-Cuts, and Access to Critical Facilities Shown in orange on Figure 1

# **Public Safety**

Shrewsbury has a volunteer, professionally operated fire department, with two stations – one in Northam on Cold River Road and one on Shunpike Road about 0.3 miles from Route 103. The fire department also serves as first responders to automobile accidents. Search and rescue services are also performed by the department. In addition to their traditional roles, they conduct fire safety and awareness programs at the Shrewsbury Mountain School.

Law enforcement is provided by the Rutland County Sheriff's Department and Vermont State Police.

The nearest hospital is the Rutland Regional Medical Center. Ambulance service is provided by Regional Ambulance Service, which is located adjacent to the hospital. From the Shrewsbury Town line to the hospital is about 3.2 miles using the Cold River Road and 6.8 miles using Route 103.

# **Emergency Management**

The Selectboard Chair currently serves as the default Emergency Management Director (EMD). The EMD and appointed Emergency Management Coordinator (EMC) work with others in town to keep the Local Emergency Plan up-to-date and coordinate with nearby towns on regional emergency planning efforts.

# **4 PLANNING PROCESS**

# **Plan Developers**

Steffanie Bourque, an Emergency Management Planner at the Rutland Regional Planning Commission (RRPC), assisted the Town with updating its Local Hazard Mitigation Plan. Hazard Mitigation Grant Program funds from FEMA supported this process.

The Hazard Mitigation Planning Team members who assisted with the update include the Road Commissioner, EMC / Selectboard member, Planning Commission member, and community volunteers.

#### Plan Development Process

The 2021 Shrewsbury Local Hazard Mitigation Plan is an update to the 2015 single jurisdiction mitigation plan. A summary of the process taken to develop the 2021 update is provided in **Table 2**.

#### Table 2: Plan Development Process

**April 2020:** LHMP announcement article in the *Times of Shrewsbury*, a monthly community newsletter. Article advised residents of the upcoming update and provided name and contact information for those interested in serving on the Planning Team – see Appendix D.

**May 13, 2020:** Hazard Mitigation Planning Team kick-off meeting. *Due to the COVID-19 pandemic, this was a webbased, virtual meeting.* Planning Team members were confirmed. Discussed what a LHMP is; the benefits of hazard mitigation planning; current plan status; the planning process; outreach strategy; and plan sections.

**May 20, 2020:** Public notice posted on RRPC and Town social media that the Town is engaged in hazard mitigation planning and updating their LHMP. Emailed notice to officials in neighboring towns of Clarendon, Mendon, Mount Holly, Rutland Town, and Wallingford. Name and contact information provided in notices for more information. No response received.

**June 2020:** LHMP update on plan development process article in the *Times of Shrewsbury* – see Appendix D.

**June 4, 2020:** Planning Team meeting – confirmed the plan purpose and completed work on the community profile. Began work on the community hazard risk assessment, storm history, and identifying assets vulnerable to the highest risk natural hazards.

**July 8, 2020:** Planning Team meeting – completed work on the storm history and assets vulnerable to the highest risk natural hazards. Completion of the hazard identification and risk assessment is a critical milestone in the plan update process. Draft readied for public meeting on August 5, 2020.

**Late July – Early August 2020:** LHMP update on plan development process and August 5, 2020 public meeting article in the *Times of Shrewsbury* – see Appendix D. Also posted on RRPC and Town websites.

**August 5, 2020:** Working draft LHMP shared with Vermont Hazard Mitigation Officer, Rutland Natural Resource Conservation District, and Shrewsbury Conservation Commission for review and comment.

# Table 2. Plan Development Process (cont.)

**August 5, 2020:** Working draft LHMP presented at joint public meeting of the Shrewsbury Selectboard and Planning Commission to encourage input from local government and the public that could affect the plan's conclusions and better integrate with Town initiatives. Members of the public attended. Public notice included instructions to email comments on the draft to Steven Nicholson. Comments on the draft plan were accepted until August 19, 2020.

**August 20, 2020:** Planning Team meeting – discussed comments received on the August 5 working draft from Shrewsbury Conservation Commission and Rutland Natural Resources Conservation District; completed work on hazard identification and risk assessment. Began work on hazard mitigation strategy – confirmed mitigation goals; identified community capabilities; and began developing mitigation actions.

**September 10, 21, and 28, 2020:** Planning Team meetings – continued work on mitigation strategy – finalized community capabilities; evaluated and prioritized range of mitigation actions; identified actions for implementation.

**October 15, 2020:** Planning Team completed work on the mitigation strategy; plan maintenance; and changes since the 2015 plan. Draft LHMP finalized for presentation to local officials and the public at the November 4, 2020 Selectboard meeting.

**November 2020:** LHMP update on plan development process and November 4, 2020 public meeting article in the *Times of Shrewsbury* – see Appendix D. Also posted on RRPC and Town websites.

**November 4, 2020:** Final draft LHMP emailed to neighboring towns, Rutland Natural Resource Conservation District, and Shrewsbury Conservation Commission for review and comment. Final draft LHMP presented at joint public meeting of the Shrewsbury Selectboard and Planning Commission for review and comment. Members of the public were present, including the Tree Warden. Public notice included instructions to email comments on the draft to Steven Nicholson. Comments on the draft plan were accepted until November 18, 2020. Comments from the Meeting House Committee regarding the status of the generator installation and the Conservation Commission were received and incorporated into the plan.

**November 23, 2020:** Final draft LHMP submitted to VEM for Approval Pending Adoption.

In addition to the local knowledge of Planning Team members and other relevant parties, several existing plans, studies, reports, and technical information were utilized in the preparation of this Plan. A summary of these is provided in **Table 3**.

# Table 3: Existing Plans, Studies, Reports & Technical Information

2020 Local Emergency Management Plan

2020 FEMA NFIP Insurance Reports

2020 Stormwater Infrastructure Report

2020 Ash Tree Inventory

2019 Shrewsbury Town Plan

2019 Road Stormwater Management Plan

2019 Transportation Resiliency Planning Tool

2019-2015 Green Mountain Power Outage Data

2018 State of Vermont Hazard Mitigation Plan

2018 American Community Survey Five-Year Estimate

2017 Unified Zoning and Subdivision Regulations

2013 Cold River Corridor Plan

2013 Historic Bridge Preservation Easement Agreement for the Brown Bridge (B34)

2011 Flood Hazard Area Regulations

2009 Mill River Corridor Management Plan

RRPC Local Liaison Reports of Storm Damage

National Oceanic and Atmospheric (NOAA) National Climatic Data Center's Storm Events Database

FEMA Disaster Declarations for Vermont

OpenFEMA Dataset: Public Assistance Funded Project Summaries for Vermont

USGS Stream Gage Data

FEMA Flood Insurance Rate Maps

# Changes Since the 2015 Plan

Shrewsbury remains a quiet municipality as described in the Community Profile section of this Plan. The Town has not experienced any significant change in population or development since 2015.

According to the Shrewsbury Zoning Administrator, the Town issued approximately 10 permits for new homes and numerous permits for additions, porches, decks, agricultural buildings, sheds, and garages between 2015 and 2020.

# *Development in Shrewsbury since 2015 has not made the community more vulnerable to natural hazards.*

The Town's mitigation priorities shifted a bit. In 2015, the Shrewsbury Local Hazard Mitigation Plan was an all-hazards (natural, manmade, and technological) plan. Floods, fluvial erosion, and ice jams; severe thunderstorms, hurricanes, and tornadoes; landslides and rockslides; and highway and railroad accidents posed the greatest risks to the Shrewsbury.

The 2021 Plan update focused exclusively on natural hazards. The Town again ranked severe thunderstorms with associated flash flooding, fluvial erosion, and high winds (and to a lesser extent inundation flooding and hail) as one of the community's highest risk natural hazards. In addition, they ranked severe winter storms with associated extreme cold, snow, ice, and high winds as another highest risk natural hazard.

In 2021, the Town did not formally assess the risk associated with invasive species; however, they did discuss the potential hazards and risks associated with the Emerald Ash Borer (EAB) and Hemlock Wooley Adeligid given that they are a High Risk Area for EAB. Invasive species were not included in the 2015 Plan.

Shrewsbury was very successful in completing many improvements following Tropical Storm Irene – see **Appendix E**. In addition, Shrewsbury has made significant progress in completing the mitigation projects identified in the 2015 Plan – see **Appendix C**.

# Actions taken by Shrewsbury following Tropical Storm Irene and since 2015 have made the community more prepared and much less vulnerable to future natural hazard impacts.

Nonetheless, due to an increase in the frequency and intensity of weather events, the Town remains vulnerable to flash flooding, fluvial erosion, high winds, severe winter storms, as well as invasive species (particularly the Emerald Ash Borer).

As a result, the Town has identified two new mitigation actions to address severe winter storm and high wind impacts; one new mitigation action to address invasive species, and several actions to address remaining flood hazards – see **Table 6**.

# 5 HAZARD IDENTIFICATION AND RISK ASSESSMENT

#### Local Vulnerabilities and Risk Assessment

One of the most significant changes from the 2015 Plan is the way hazards are assessed. To be consistent with the approach to hazard assessment in the 2018 State Hazard Mitigation Plan, the Hazard Mitigation Planning Team conducted an initial analysis of known natural hazard events<sup>1</sup> to determine their probability of occurring in the future.

The Planning Team then ranked the hazard impacts associated with the known natural hazard events based on the probability of occurrence and potential impact to life, the economy, infrastructure, and the environment. The ranking results are presented in **Table 4**. After engaging in discussions, the Town identified the following "highest risk hazards" that they believe their community is most vulnerable to:

- Thunderstorms with associated flash flooding, fluvial erosion, and high winds – and to a lesser extent inundation flooding and hail.
- Winter Storms with associated extreme cold, snow, ice, and high winds.

Each of these "highest risk hazards" (**orange** in **Table 4**) are further discussed in this section and depicted in the Local Natural Hazards and Vulnerabilities Map in **Appendix B**.

The "lower risk hazards" that are considered to have a low probability of occurrence and low potential impact are not discussed. For information on these hazards, consult the State Hazard Mitigation Plan.

Hazard Event Hazard		Drobability	Potential Impact						
Hazaru Eveni	Impacts	Probability	Life	Economy	Infrastructure	Environment	Average	Score	
<b>Thunderstorm</b> Tropical Storm/Hurricane	Flash Flooding/ Fluvial Frosion	4	2	3	3	3	2.75	11.00	
Landslide	Inundation Flooding	3	2	2	3	3	2.50	7.50	
Ice Jam	<b>High Winds</b>	4	2	2	3	3	2.50	10.00	
Tornado	Hail	3	1	2	3	2	2.00	6.00	
Winter Storm	Cold/Snow /Ice/Wind	4	2	2	3	3	2.50	10.00	
Drought	Heat	3	1	1	1	1	1.00	3.00	
Drought	Drought	3	1	1	1	3	1.50	4.50	
Wildfire	Wildfire	2	1	1	1	2	1.25	2.50	
Earthquake	Earthquake	2	1	1	2	1	1.25	2.50	
*Score = Probability x Average Potential Impact									

# Table 4: Community Hazard Risk Assessment

	Frequency of Occurrence:	Potential Impact:
	Probability of a plausibly significant event	Severity and extent of damage and disruption to population, property, environment, and
		the economy
1	<b>Unlikely:</b> <1% probability of occurrence per year	Negligible: isolated occurrences of minor property and environmental damage, potential
-		for minor injuries, no to minimal economic disruption
2	Occasionally: 1–10% probability of occurrence	Minor: isolated occurrences of moderate to severe property and environmental damage,
~	per year, or at least one chance in next 100 years	potential for injuries, minor economic disruption
2	Likely: >10% but <75% probability per year, at	Moderate: severe property and environmental damage on a community scale, injuries or
3	least 1 chance in next 10 years	fatalities, short-term economic impact
4	Highly Likely: >75% probability in a year	Major: severe property and environmental damage on a community or regional scale, -
4		multiple injuries or fatalities, significant economic impact

<sup>1</sup> This Plan defines natural hazards as atmospheric, hydrologic, geologic, and wildfire phenomena. Hazards not necessarily related to the physical environment, such as infectious disease, were excluded from consideration by the Planning Team.

# **Invasive Species**

The Planning Team did not formally assess the risk associated with invasive species; however, they did discuss the potential hazards and risks associated with the Emerald Ash Borer (EAB) and Hemlock Wooley Adelgid (HWA) specifically.

Vermont's EAB infestation was first detected in 2018 in northern Orange County. In October 2020, a new detection of EAB in West Rutland was confirmed. This is the first confirmed detection in Rutland County, making Shrewsbury a "High Risk Area" for EAB. The Shrewsbury Tree Warden has completed a preliminary inventory of trees within the road right-of-way and determined approximately 1,200 Ash trees are at risk. The potential risk to private woodlots and impacts on the local economy have not been quantified.

HWA has been around Vermont for decades and the only area with a concern is the Connecticut River Valley in Windsor and Windham counties. The expansion of HWA is tied to cold winter temperatures, which kill the egg masses laid earlier in the year. A consistent cold spell can kill 99% of egg masses each winter. So, Shrewsbury continues to have an ally in keeping HWA in control. It is the opinion of the Shrewsbury Tree Warden that natural expansion rate controls coupled with the fact that there simply are not many sizeable hemlocks growing roadside or in the road right-of-way makes the HWA a relatively low risk.

# **Highest Risk Hazard Profiles**

# Inundation/Flash Flooding/Fluvial Erosion

Floods can damage or destroy public and private property; disable utilities; destroy or make impassable roads and bridges; destroy crops and agricultural lands; cause disruption to emergency services; and result in fatalities. People may be stranded in their homes for a time without power, heat, or communication or they may be unable to reach their homes. Long-term collateral dangers include the outbreak of disease, loss of livestock, broken sewer lines or wash out of septic systems causing water supply pollution, downed power lines, loss of fuel storage tanks, fires, and release of hazardous materials. As noted in the State Hazard Mitigation Plan, "Flooding is the most common recurring hazard event in Vermont" (2018: 55). There are two types of flooding that impact communities in Vermont: inundation and flash flooding. Inundation is when water rises onto low lying land. Flash flooding is a sudden, violent flood which often entails fluvial erosion (stream bank erosion).

Inundation flooding of land adjoining the normal course of a stream or river is a natural occurrence. If these floodplain areas were left in their natural state, floods likely would not cause significant damage.

While inundation-related flood loss can be a significant component of flood disasters, the more common mode of damage in Vermont is associated with fluvial erosion, often associated with physical adjustment of stream channel dimensions and location during flood events. These dynamic and oftentimes catastrophic adjustments are due to bed and bank erosion of naturally occurring unstable stream banks, debris and ice jams, or structural failure of or flow diversion by human-made structures. An ice jam occurs when the ice layer on top of a river breaks into large chunks which float downstream and cause obstructions (State HMP 2018). The Town has a high incidence and high probability of ice jams on the Cold River; however, these jams do not typically result in flooding.

Several major flooding events have affected the state in recent years, resulting in multiple Presidential Disaster Declarations. From 2003 to 2010, Rutland County experienced roughly \$1.4 million in property damages due to flood events.

The worst flooding event in recent years came in August of 2011 from Tropical Storm Irene (DR4022), which dropped up to 10-11 inches of rain in some areas of Rutland County. Irene caused 2 deaths and \$55,000,000 in reported property damages and \$2.5 million in crop damages in Rutland County. Although the storm was technically a tropical storm, the effects of the storms are profiled in this flooding section, since the storm brought only large rainfall and flooding to the Town, not the high winds typically associated with tropical storms. This caused most streams and rivers to flood in addition to widespread and severe fluvial erosion.

From 2012 to 2019, Rutland County experienced approximately \$3.5 million in property damages; with \$1.9 million due to a flash flood event in July 2017 (DR4330) and \$1 million due to a flash flood event in April 2019 (DR4445).

In Shrewsbury, flooding is a risk. Damages from Tropical Storm Irene were significant, resulting in approximately \$3.8 million in impacts - \$102,956 in Individual Assistance; \$3,515,142 in FEMA grants (including State/Local match); \$164,551 in National Flood Insurance.



Irene Damages to Brown Covered Bridge Approach

Thirty-three projects to repair damages to public infrastructure were completed between 2011 and 2016, with the Project Completion and Certification Report signed in June 2019. See **Appendix E** for a list of DR4022 projects and Project Completion and Certification Report.



Irene Damages to Cold River Road

The DR4022 list of projects does not include the replacement of a bridge over Sargent Brook on the Governor Clement Shelter Road. This bridge is part of the Appalachian Trail and was paid for by the US Department of Transportation. In addition, the Town received \$165,733 from the VTrans under the 3-cent Grand List reimbursement provision to offset costs to the Town.



Irene Damages to Cold River Road

In Shrewsbury, damage due to flooding usually consists of impacts to roads, culverts, bridges, and on occasion homes, the US Post Office, and auto dealership on VT Route 103.

As shown on the Local Natural Hazards and Vulnerabilities Map in **Appendix B**, Shrewsbury is not particularly vulnerable to inundation flooding, with the exception of some spots on VT Route 103 (between Spring Lake Road and Town Hill Road) and Spring Lake Road (at the intersection with VT Route 103) along the Mill River; on Wilmouth Hill Road (at the Cold River Road intersection) along the Cold River; on Hinckley Road and Eastham Road (near Bridge B18) along Freeman Brook.

53 structures are in the Special Flood Hazard Area and 9 are in the floodway (10% of community structures); including residential dwellings, commercial properties, and a library. According to FEMA, 22% of these properties have flood insurance. In total, these 17 policies cover \$2,831,200 in value.

There are <u>no</u> repetitive loss properties.

Amazingly, in the Cuttingsville zoning district, none of the 22 major structures in the Mill River mapped floodway/floodplain suffered damage beyond basement flooding during Tropical Storm Irene.



Debris Pile from Flooding in Cuttingsville

In 2009, a river corridor plan was prepared for the Mill River watershed. Of the approximate 45,610 acre Mill River watershed that drains through Cuttingsville, about 14,015 acres (30%) is in Shrewsbury. That plan summarized information about the physical condition of the Mill River watershed; identified factors that are influencing the stability of the system; and synthesized the information to identify restoration and management priorities.

The Mill River corridor plan includes three locations in Shrewsbury with projects to protect the river corridor, remove berms, and restore the riparian buffer.

Flash flooding can impact areas in Town that are located outside of designated floodplains, including along streams confined by narrow valleys. Flash flooding events periodically wash out sections of several roads – Cold River, Upper Cold River, Crown Point, Mitchell, Russellville, Bailey, Keiffer, Adams, Lincoln Hill, and Spring Lake Road.



Flash Flood Damages along Eastham Road

In 2019, the Town completed an inventory of hydrologically-connected roads for the Municipal Roads General Permit. This inventory identified areas vulnerable to flash flooding and recommended corrective actions to make these areas more resilient.

The section of Northam Road adjacent to Johnson Pond is susceptible to wash out when the beaver dam on the pond fails or is overtopped.

During Tropical Storm Irene, fluvial erosion in the Cold River watershed significantly damaged several roads - Old Plymouth Road, Eastham Road, Mountain School Road, Wilmouth Hill Road, Upper Cold River Road, and Cold River Road.



Cold River Fluvial Erosion along Cold River Road

A river corridor plan for the Cold River watershed was completed in 2013. The goal of this planning effort was to provide:

- 1) A basis for understanding the overall causes of channel instability and habitat degradation along the river corridors in the watershed.
- 2) A list of preliminary corridor restoration projects to mitigate flood and erosion hazards in the watershed

The Cold River corridor plan includes 29 projects that were identified to promote the restoration or protection of channel stability and aquatic habitat. Twenty-three of these projects are in Shrewsbury.



Cold River Fluvial Erosion along Upper Cold River Road

The Cuttingsville Water District #1 infrastructure is not believed to be vulnerable to flooding.

# High Wind/Hail

Severe thunderstorms can produce high winds, lightning, flooding, rains, large hail, and even tornadoes. Thunderstorm winds are generally short in duration, involving straight-line winds and/or gusts more than 50 mph.

Thunderstorm winds can cause power and communication outages, transportation and economic disruptions, significant property damage, and pose a high risk of injuries and loss of life.

From 2004 to 2010, for thunderstorms that caused more than \$200,000 in damage, Rutland County experienced nearly \$2 million in property damage. From 2011 to 2019, thunderstorms resulted in just under \$2.2 million in property damage in Rutland County, with \$525,000 due to a high wind event in May 2017.

Hail is a form of precipitation composed of spherical lumps of ice. Known as hailstones, these ice balls typically range from ¼ - 2" diameter on average, with much larger hailstones forming in severe thunderstorms. The size of hailstones is a direct function of the severity and size of the thunderstorm that produces it. Much of the hail activity in Rutland County is scattered and varies in intensity, and the resulting damage usually takes form in uprooted trees, downed power and communication lines, and damage to automobiles and crops.

Violent windstorms are possible here; Shrewsbury is susceptible to high directional winds in scattered locations throughout the town. Many storms with high winds result in downed trees, damaged phone and power lines, buildings, and other property. Shrewsbury is vulnerable to power outages and they present a potentially significant risk to many residents.

Much of the Town is served by a land line phone service that has converted from copper wire to fiber service. When the power goes out, an in-home battery provides the electricity necessary to make a call. The battery life is about eight hours, whether the phone is used or not.

Due to the natural terrain in Shrewsbury, there are many areas that cannot receive cell phone service. During a power outage lasting longer than eight hours many will not be able to contact the fire department, police, or ambulance service. This is of concern given Shrewsbury's aging demographics and many remote and isolated homes.

To mitigate the impacts of power outages, the following public buildings/critical facilities have been equipped with back-up power: Town Office (which serves as the primary local emergency operations center and shelter); Shrewsbury Mountain School (which serves as the alternate local shelter); both fire stations; and the municipal garage. Back-up power was installed at both fire stations within the last five years.

The centrally located Meeting House has large open areas on two floors and a food preparation area. The Meeting House Committee oversaw installation of a generator in November 2020, so that this facility may now more effectively serve as a local emergency shelter.

# Extreme Cold/Snow/Ice/Wind

In the Rutland Region, most winter weather events occur between the months of December and March. Throughout the season, winter weather events can include snowstorms, mixed precipitation events of sleet and freezing rain, blizzards, glaze, extreme cold, the occasional ice storm, or a combination of any of the above. Events can also be associated with high winds or flooding, increasing the potential hazard.

The costs of these storms come in the form of power outages due to heavy snow or ice accumulations, damaged trees, school closings and traffic accidents.

From 2002 to 2010, Rutland County experienced \$1.1 million in property and crop damages from winter storms. From 2011 to 2019, Rutland County experienced \$1.5 million in property damage, with \$300,000 due to a 10" to 20" heavy, wet snowfall across the county on December 9, 2014.

There have been four winter storm-related federally declared Disasters in the county (the ice storm of January 1998 – DR 1201; severe winter storms in December 2000 and 2014 – DR 1358 and DR 4207, respectively; and severe storm and flooding in April 2007 – DR 1698).

Typically, towns' vulnerability to snow and ice storms are power outages and loss of road accessibility. As previously described, except for the serious issue of loss of land line telephone communication, the Town is prepared for a power outage caused by ice/wet snow accumulation on power lines or trees falling on powerlines due to weight of ice accumulation in a storm, especially if the outage coincided with a large scale sheltering event.

In general, snow accumulation has not made the Town vulnerable to loss of road accessibility. The Town's fleet of snowplows has ensured that roads are accessible, even in major snow accumulation events. Areas prone to significant drifting are limited to Bailey Road and are maintained accordingly.

# Highest Risk Hazard History

Note: These are the most up to date significant events impacting Shrewsbury (local). Federal declarations are depicted in **bold**.

# Inundation/Flash Flooding/Fluvial Erosion

6/20/2019: 6" rain; \$30,000 local damage 4/15/2019: DR4445 1-2" rain with significant snow melt: \$3,000 local damage 7/1/2017: DR4330 3-4" rain the previous 3-4 days with flash flooding on 7/1/17: \$41,800 local damage 6/25-7/11/2013: DR4140 with heavy rain over multiple days: no damage reported 8/28/2011: DR4022 Tropical Storm Irene with ±5" rain: \$3,782,649 local damage (\$102,956 Individual / \$3,515,142 FEMA grants / \$164,551 NFIP) 6/12/2007: flash flood producing rain: no reported damage

# **High Wind**

2/24/2019: 48 mph winds: \$25,000 regional damage 9/6/2018: 55 mph wind: \$2,000 local damage 4/1/2018: 55 mph winds: \$50,000 regional damage 10/30/2017: 40 mph wind: \$100,000 regional damage 5/5/2017: 40 mph winds: \$25,000 regional damage 5/27/2014: 55 mph winds: no reported damage 9/11/2007: thunderstorm wind: \$5,000 local damage 10/29/2006: 50 mph gusts: \$5,000 regional damage 11/25/2004: 59 mph gusts: \$10,000 regional damage

# Extreme Cold/Snow/Ice/Wind

11/26/2018: 4-8" pasty, heavy wet snow: \$25,000 regional damage

2/1/2015: Record cold month with 15 to 20+ days below zero: no reported impact

1/7/2015: 0 to 10 degrees with winds of 15-30 mph; Creating wind chills colder than -20 to -30 below zero: no reported impact

# 12/9/2014: DR4207 with 10-20" snow: \$200,000 regional damage

11/26/2014: 11" snow: \$25,000 regional damage 2/13/2014: 24" snow: \$10,000 regional damage 12/26/2012: Snowfall rate of 1-2" per hour with accumulations of 6-8": \$10,000 regional damage 2/23/2010: 6-30" snow: \$200,000 regional damage 4/15-16/2007: DR1698 "Nor'icane" with 3" snow and rain with winds of 60 to 80 mph: \$22,670 local damage 3/5/2001: EM3167 2-18" snow: \$5,440 local damage

# Vulnerability Summary

#### Inundation/Flash Flooding/Fluvial Erosion

**Location<sup>1</sup>:** *Inundation Flooding* - VT Route 103 (between Spring Lake Rd and Town Hill Rd) and Spring Lake Rd (at VT Route 103 intersection) along the Mill River; on Wilmouth Hill Rd (at Cold River Rd intersection) along the Cold River; on Hinckley and Eastham Rds (near Bridge B18) along Freeman Brook

*Flash Flooding* - Cold River, Upper Cold River, Crown Point, Mitchell, Russellville, Bailey, Keiffer, Lincoln Hill, and Spring Lake Rds

*Fluvial Erosion* – Old Plymouth, Eastham, Mountain School, Wilmouth Hill, Upper Cold River, and Cold River Rds

**Vulnerable Assets**<sup>1</sup>**:** Roads, culverts, bridges, homes, auto dealership, US Post Office

**Extent:** 6" rain; extent data for fluvial erosion is unavailable

Impact: \$3,782,649 local damage

**Probability:** Inundation Flooding: >10% but <75% chance per year; Flash Flooding/Fluvial Erosion: >75% chance per year

# High Wind

Location<sup>1</sup>: Town-wide

**Vulnerable Assets1:** Phone and power lines; buildings; other property; trees

**Extent:** ±59 mph winds

Impact: \$100,000 regional / \$5,000 local damage

Probability: >75% chance per year

Extreme Cold/Snow/Ice/Wind Location<sup>1</sup>: Town-wide; Drifting on Bailey Road

**Vulnerable Assets1:** Roads, culverts, bridges, trees, power and phone lines

**Extent:** Up to 30" of snow; 80 mph winds, 15 to 20+ days below zero

Impact: \$200,000 regional / \$22,670 local damage

**Probability:** >75% chance per year

<sup>1</sup> See Appendix B: Local Natural Hazards and Vulnerabilities Map

# **6 HAZARD MITIGATION STRATEGY**

The highest risk natural hazards and vulnerabilities identified in the previous section of this Plan directly inform the hazard mitigation strategy outlined below, which the community will strive to accomplish over the coming years. The mitigation strategy chosen by the Town includes the most appropriate activities to lessen vulnerabilities from potential hazards.

# **Mitigation Goals**

The Hazard Mitigation Planning Team discussed mitigation goals and identified the following as the community's main mitigation goals:

- Reduce or avoid long-term vulnerabilities to identified hazards.
- Reduce the loss of life and injury resulting from these hazards.
- Mitigate financial losses incurred by municipal, residential, industrial, agricultural, and commercial establishments due to disasters.
- Reduce the damage to public infrastructure resulting from these hazards.
- Encourage hazard mitigation planning as a part of the municipal planning process.
- Encourage the adoption and implementation of existing mitigation resources, such as River Corridor Plans and Fluvial Erosion Hazard Maps, if available.
- Recognize the connections between land use, stormwater management, road design, maintenance, and the effects from disasters.
- Ensure that mitigation measures are sympathetic to the natural features of community rivers, streams, and other surface waters; historic resources; character of neighborhoods; existing land use and the capacity of the community to implement them.

# **Community Capabilities**

Each community has a unique set of capabilities, including authorities, programs, staff, funding, and other resources available to accomplish mitigation and reduce long-term vulnerability. Shrewsbury's mitigation capabilities that reduce hazard impacts or that could be used to implement hazard mitigation activities are listed below.

# Administrative and Technical

In addition to the Emergency Management staff described in Section 3, paid municipal officials that may assist with mitigation planning and implementation of specific mitigation actions include: Road Commissioner, Town Clerk, and Town Treasurer.

In addition, there the following volunteers: 3member Selectboard, 5-member Planning Commission, 7-member Conservation Commission, Development Review Board, Meeting House Committee, Historic Society Board, Tree Warden, and *Times of Shrewsbury* staff.

To augment local resources, the Town has formal mutual aid agreements for emergency response – fire and public works. Technical support is available through the RRPC in the areas of land use planning, emergency management, transportation, GIS mapping, and grant writing. Technical support is also available through the State ANR for floodplain administration and VTrans Districts for hydraulic analyses.

**Strengths:** Very competent and responsive Fire and Highway Departments – they are very well trained and capable and serve as Shrewsbury's front line emergency response • local participation - volunteers tend to be knowledgeable with significant experience • past success in securing and administering grants for public infrastructure improvements • strong working relationships with neighboring communities to augment local resources

Areas for Improvement: Volunteers tend to be retired and the Town needs to engage the next, younger generation in helping to run the Town better communication and coordination between the Selectboard, EMD, the Road Commissioner, the Town Clerk, and Treasurer • greater emphasis on record retention and what documentation is needed right from the start, even before an Emergency Declaration is made • establish emergency management an team/committee that would monitor the identified hazards and search for opportunities for mitigation funding – the bureaucracy and standards for such programs are so complex and time consuming, it may be difficult for a volunteer to follow through • few staff perform multiple functions – lack of redundancy makes town's administrative and technical capabilities vulnerable

# Planning and Regulatory

Planning and regulatory capabilities are the plans, policies, codes, and ordinances that are designed to prevent or reduce the impacts of hazards. Examples of planning capabilities that can either enable or inhibit mitigation include land use plans, capital improvement programs, transportation plans, stormwater management plans, disaster recovery reconstruction plans, and and emergency preparedness and response plans. Examples of regulatory capabilities include the uniform enforcement of zoning ordinances, subdivision regulations, and building codes that regulate how and where land is developed, and structures are built.

**Strengths:** Many plans and standards have been adopted • capital planning and budgeting • Federal and State interest in maintenance of Brown Covered Bridge

Areas for Improvement: Increase local appreciation for historic and infrastructure value of Brown Covered Bridge • capital planning and budgeting for Brown Covered Bridge protection fund • need an emergency communications plan since cell coverage is poor and fiber-optic land line batteries only last 8 hours

# Unified Zoning and Subdivision Regulations: Adopted June 7, 2017

#### Description: Provide for orderly community growth.

**Relationship to Natural Hazard Mitigation Planning:** Establish Surface Waters/Wetlands and Steep Slopes overlay zones with specific standards for development proposed in these zones. The purpose of these overlay zones is to discourage development in unstable and inappropriate areas to prevent water pollution and erosion and to protect ecological and aesthetic resources.

#### Flood Hazard Area (FHA) Regulations: Adopted May 4, 2011

**Description:** Apply to all areas in the Town identified as areas of special flood hazard **and** fluvial erosion hazard zones. **Relationship to Natural Hazard Mitigation Planning:** Ensures the design and construction of development in flood **and** fluvial erosion hazard areas are accomplished in a manner that minimizes or eliminates the potential for flood loss or damage to life and property.

#### Road and Bridge Standards: Adopted on July 3, 2019

**Description:** Provide minimum codes and standards for the construction, repair, and maintenance of all town roads and bridges. **Relationship to Natural Hazard Mitigation Planning:** Standards include management practices and are designed to ensure the safety of the traveling public, minimize damage to road infrastructure during flood events, and enhance water quality protections.

# Fire Department ISO Rating: Issued in 2020

**Description:** The Shrewsbury Fire Department's ISO rating is 9/10. This rating is a score from 1 to 10 that indicates how well-protected the community is by the local fire department.

**Relationship to Natural Hazard Mitigation Planning:** Everyone wants to keep family, home, and business safe from fires. The ISO rating is a measure of the effectiveness of a community's fire services.

# Municipal Plan: Adopted April 3, 2019

**Description:** A framework for defining and attaining community aspirations through public investments, land use regulations, and other implementation programs.

**Relationship to Natural Hazard Mitigation Planning:** The Emergency Management section of the Town Plan include specific goals and policies related to natural hazards.

# Local Emergency Management Plan: Last adopted on April 29, 2020

**Description:** Establishes lines of responsibility and procedures to be implemented during a disaster and identifies high risk populations, hazard sites, and available resources.

**Relationship to Natural Hazard Mitigation Planning:** The LEMP includes actions for tracking events and response actions including damage reports to facilitate funding requests during recovery. This type of information can be essential to preparing hazard mitigation project applications for FEMA funding.

# Road Stormwater Management Plan: December 2019

**Description:** Prioritizes those highway infrastructure projects necessary to improve transportation network resiliency and water quality.

**Relationship to Natural Hazard Mitigation Planning:** Improvements are designed to minimize or eliminate flood impacts on hydrologically-connected road segments.

# Financial

Financial capabilities are the resources that a community has access to or is eligible to use to fund mitigation actions.

Shrewsbury's current annual town budget is approximately \$1,127,244, with \$846,284 to fund the Highway Department. The Town also votes yearly on \$90,000 to go towards reserve funds for the Town Office and Town Garage upkeep as well as replacement funds for Town Office and Town road equipment and records restoration. The Town has been able to cash flow large projects without the need to borrow except during Tropical Storm Irene where a yearly loan was taken for two different years.

**Strengths:** Tax revenues are sufficient for daily operations to maintain the status quo and make measurable upgrades to the local road network • every department has a reserve fund with a replacement schedule • maximize grant opportunities (FEMA, VTrans, ANR)

**Areas for Improvement:** Consider creating an "opportunity" fund to make available local financial match funds for unforeseen mitigation grant opportunities

# **Education and Outreach**

Shrewsbury has several education and outreach opportunities that could be used to implement mitigation activities and communicate hazardrelated information:

- Community email distribution list
- Pierce's Coop/Store in-store bulletin board, emails
- Monthly town newsletter Times of Shrewsbury
- Shrewsbury Day annual celebration
- Shrewsbury Mountain School
- Shrewsbury Conservation Commission
- Town website

**Strengths:** Multiple programs/organizations are already in place in the community

Areas for Improvement: Reinstate formal/original Town Meeting Assembly with lunch and discussions ● better coordination is needed to implement future mitigation activities

# National Flood Insurance Program Compliance

The Town joined the National Flood Insurance Program (NFIP) in 1978. The Zoning Administrator enforces NFIP compliance through permit review requirements in its Flood Hazard Area regulations. Shrewsbury's regulations outline detailed minimum standards for development in flood hazard areas defined as Special Flood Hazard Areas, Floodway Areas, and the Fluvial Erosion Hazard Zone.

The Town discussed the following as possible actions to continue NFIP compliance:

- 1) Provide information to residents on safe building initiatives and the availability of flood insurance.
- 2) Work with the RRPC to ensure that floodplain and river corridor maps are kept up to date.

# The Shrewsbury Planning Commission is in the process of updating its Fluvial Erosion Hazard regulations to better meet new State suggestions.

# State Incentives for Flood Mitigation

Vermont's Emergency Relief Assistance Funding (ERAF) provides state funding to match FEMA Public Assistance after federally-declared disasters. Eligible public costs are generally reimbursed by FEMA at 75% with the State matching 7.5%. The State will increase its match to 12.5% or 17.5% of the total cost if communities take certain prescribed steps to reduce flood risk as described below.

12.5% funding for eligible communities that have adopted four (4) mitigation measures:

- 1) NFIP participation
- 2) Town Road and Bridge Standards
- 3) Local Emergency Management Plan
- 4) Local Hazard Mitigation Plan

17.5% funding for eligible communities that also participate in FEMA's Community Rating System OR adopt Fluvial Erosion Hazard or other river corridor protection bylaw that meets or exceeds the Vermont ANR model regulations.

Shrewsbury's current ERAF rate is 17.5% because they have adopted all four mitigation measures as well as Fluvial Erosion Hazard regulations.

# Mitigation Action Identification

The Hazard Mitigation Planning Team discussed the mitigation strategy, reviewed projects from the 2015 Plan, and identified possible new actions from the following categories for each of the highest risk natural hazards identified in Section 5:

- 1) **Local Plans and Regulations:** These actions include government authorities, policies, or codes that influence the way land and buildings are developed and built.
- 2) **Structure and Infrastructure Projects:** These actions involve modifying existing structures and infrastructure to protect them from a hazard or remove them from a hazard area. This applies to public or private structures as well as critical facilities and infrastructure. Many of these types of actions are projects eligible for funding through the FEMA Hazard Mitigation Assistance Program.
- 3) **Natural Systems Protection:** These are actions that minimize damage and losses and preserve or restore the functions of natural systems.
- 4) Education and Awareness Programs: These are actions to inform and educate the public about hazards and potential ways to mitigate them. Although this type of mitigation reduces risk less directly than structural projects or regulation, it is an important foundation. A greater understanding and awareness of hazards and risk is more likely to lead to community support for direct actions.

# Local Plans and Regulations

**Integrate Mitigation into Capital Improvement Programs:** Hazard mitigation can be included in capital improvement programs by incorporating risk assessment and hazard mitigation principles into the capital planning efforts.

**Manage Development in Erosion Hazard Areas:** The intent of River Corridor Bylaws is to 1) allow for wise use of property within river corridors that minimizes potential damage to existing structures and development from flood-related erosion, 2) discourage encroachments in undeveloped river corridors and 3) reasonably promote and encourage infill and redevelopment of designated centers that are within river corridors. **Improve Stormwater Management Planning:** Rainwater and snowmelt can cause flooding and erosion in developed areas. A community-wide stormwater management plan can address stormwater runoff.

**Reduce Impacts to Roadways:** The leading cause of death and injuries during winter storms is from automobile or other transportation accidents, so it is important to plan for and maintain adequate road and debris clearing capabilities.

# Structure and Infrastructure Projects

**Remove Existing Structures from Flood Hazard Areas:** FEMA policy encourages and may provide funding for the removal of structures from floodprone areas to minimize future flood losses and preserve lands subject to repetitive flooding.

**Improve Stormwater Drainage Capacity:** Improving the stormwater drainage capacity can help to minimize inundation flooding and fluvial erosion by: 1) increasing drainage/absorption capacities with green stormwater management practices; 2) increasing dimensions of undersized drainage culverts in flood-prone areas; 3) stabilizing outfalls with riprap and other slope stabilization techniques; and 4) re-establishing roadside ditches.

**Conduct Regular Maintenance for Drainage Systems:** Regular maintenance will help drainage systems and flood control structures continue to function properly. Techniques include: 1) routinely cleaning and repairing stormwater infrastructure – culverts, catch basins, and drain lines; 2) routinely cleaning debris from support bracing underneath low-lying bridges; and 3) inspecting bridges and identifying if any repairs or retrofits are needed to maintain integrity or prevent scour.

**Protect Infrastructure and Critical Facilities:** Mitigation techniques can be implemented to help minimize losses to infrastructure and protect critical facilities from flood events by: 1) elevating roads above the base flood elevation to maintain dry access; 2) armoring the banks of streams near roadways to prevent washouts or 3) rerouting a stream away from a vulnerable roadway; and 4) floodproofing critical facilities. **Protect Power Lines:** Power lines can be protected from the impacts of natural hazards by: 1) incorporating inspection and maintenance of hazardous trees within the road right-of-way into the drainage system maintenance process and 2) burying power lines.

**Retrofit Critical Facilities:** Critical facilities can be protected from the impacts of high winds and winter storms. Techniques include: 1) retrofitting critical facilities to strengthen structural frames to withstand wind and snow loads; 2) anchoring roofmounted mechanical equipment; and 3) installing back-up generators or quick connect wiring for a portable generator.

# **Natural Systems Protection**

**Protect and Restore Natural Flood Mitigation Features:** Natural conditions often provide floodplain protection, riparian buffers, groundwater infiltration, and other ecosystem services that mitigate flooding. It is important to preserve such functionality. Possible projects include: 1) establishing vegetative buffers in riparian areas; 2) stabilizing stream banks; 3) removing berms; 4) minimizing impervious area development; and 5) restore incision areas.

# **Education and Awareness Programs**

**Educate Property Owners About Freezing Pipes:** Extreme cold may cause water pipes to freeze and burst, which can cause flooding inside a building. Education and Awareness Programs for property owners may include: 1) educating building owners on how to protect their pipes, including locating water pipes on the inside of building insulation or keeping them out of attics, crawl spaces, and vulnerable outside walls and 2) informing homeowners that keeping water within the pipes moving by letting a faucet drip during extreme cold weather may prevent freezing and the buildup of excessive pressure in the pipeline, avoiding bursting.

Assist Vulnerable Populations: Measures could be taken to ensure vulnerable populations are adequately protected from the impacts of natural hazards, such as: 1) organizing outreach and 2) establishing and promoting accessible heating or cooling centers in the community.

# Mitigation Concepts Evaluation and Prioritization

For each mitigation concept identified, the Hazard Mitigation Planning Team evaluated its potential benefits and/or likelihood of successful implementation. Each concept was evaluated against a broad range of criteria, including a planning level assessment of whether the costs are reasonable compared to the probable benefits. Results of this evaluation are presented in **Table 5**.

# Mitigation Action Implementation

After careful evaluation and prioritization, the Planning Team agreed upon a list of specific actions that are acceptable and practical for the community to implement.

Those actions without overall public support/political will were not selected for implementation. Those actions whose costs were not reasonable compared to the probable benefits were also not selected.

For the selected actions, the Planning Team then 1) assigned a responsible party to lead the implementation of each action; 2) identified potential funding mechanisms; and 3) developed a timeframe for implementing each action. This action plan is presented in **Table 6**.

Note that the Town will make every effort to maximize use of future Public Assistance Section 406 Mitigation opportunities when available during federally declared disasters.

# Table 5: Mitigation Concepts Evaluation and Prioritization

Mitigation Concept	Life Safety	Prop Protect	Tech	Political	Admin	Other Obj	Benefit Score	Est Cost	C/B
Local Plans and Regulations									
Plan for and Maintain Adequate Road and Debris Clearing Capabilities	1	1	1	1	1	1	6	1	Yes
Update Road Erosion and Culvert Inventories	1	1	1	0	1	1	5	1	Yes
Review VTrans Bridge Inspection Reports <sup>1</sup> and Plan for Identified Repairs to Prevent Scour	1	1	1	0	0	1	4	1	Yes
Integrate Mitigation into Capital Improvement Programs	1	0	1	0	0	1	3	1	Yes
Improve Stormwater Management Planning by	0	0	1	0	0	0	1	1	No
Completing a Stormwater Management Plan	areas of contiguous impervious surface, natural conditions prevail within the predominately forested watersheds of both the Cold River and Mill River, much of it owned by the State or Federal government. This includes the watersheds o adjacent towns that drain through Shrewsbury. Because of this, the stormwate runoff volumes and rates cannot be meaningfully controlled without the construction of flood control structures, which are unlikely to be permitted by the State. For these reasons, the Planning Team did not select this mitigation action for implementation.						eable in the much eds of water t the ed by gation		
Manage Development in Erosion Hazard Areas by Adopting River Corridor Bylaws	Shrewst Town ic zones; t	oury's exist lentified a herefore, tl	ting Floo s areas he Planr	od Hazard A of special ning Team d	Area Regu flood haz lid not eva	llations a ard <b>and</b> aluate thi	pply to all fluvial ero s action.	areas i osion h	in the azard
Structure and Infrastructure Projects	<u> </u>								
Routinely Clean and Repair Stormwater Infrastructure	1	1	1	1	1	1	6	1	Yes
Re-work Roadside Ditches	1	1	1	1	1	1	6	1	Yes
Secure an Emergency Access to the Shrewsbury Town Garage and Mountain School (local shelter)	1	1	1	1	1	1	6	2	Yes
Protect Power Lines and Roadway by Inspecting and Removing Hazardous Trees in Road ROW	1	1	1	1	0	1	5	1	Yes
Adequately Size Drainage Culverts in Flood-Prone Areas	1	1	1	0	1	1	5	2	Yes
Floodproof Critical Facilities – Brown Bridge	1	1	1	0	1	0	4	2	Yes
Re-route Streams Away from Infrastructure	0	1	1	0	1	0	3	2	Yes
Stabilize Outfalls	0	1	0	1	1	1	4	1	Yes
	There an implement of culvert of	re no know entation at outfalls for	n unsta this tim any cha	ble outfalls, ne. However nge in cond	so this ac , the Road lition.	ction was d Commi	not recom ssioner wil	imende I monite	d for or
Remove Existing Structures from Flood-Prone Areas	1	1	1	0	-1	-1	1	3	No
Elevate Roads Above Base Flood Elevation to Maintain Dry Access	0	0	1	-1	0	0	0	3	No
Increase Drainage/Absorption Capacities with Green Stormwater Management Practices	-1	-1	1	0	0	1	0	1	No
Routinely Clear Debris from Support Bracing Underneath Low-Lying Bridges	There ar Team di	re no low-ly d not evalu	/ing tow uate this	n bridges w action.	vith suppo	ort bracin	g, so the P	lanning	
Install Back-up Generators or Quick Connect Wiring at Critical Facilities	I Back-up Generators or Quick Connect       All public buildings/critical facilities have back-up power, so the Planning T         g at Critical Facilities       did not evaluate this action.						Team		

<sup>&</sup>lt;sup>1</sup> VTrans inspects all town-owned bridges in the State's Town Highway Bridge Program every two years. Bridge inspection reports are available on the VTrans website.

Mitigation Concept	Life Safety	Prop Protect	Tech	Political	Admin	Other Obj	Benefit Score	Est Cost	C/B
Bury Power Lines	The Shr Develop and tele	rewsbury ment Revi phone line	Unified ew Boar s. Beyor	Zoning and d may requ	d Subdivi ire the un tances, th	sion Reg dergrour e Plannir	ulations is id installat ig Team di	stipulat ion of p d not b	e the oower elieve
	burying power lines to be a reasonable or practical mitigation action for implementation.					n for			
Retrofit Critical Facilities to Strengthen Structural Frames to Withstand Wind and Snow Loads	No criti evaluate	No critical facilities that require retrofitting, so the Planning Team did not evaluate this action.							
Anchor Roof-Mounted Mechanical Equipment on Critical Facilities	No critical facilities with roof-mounted mechanical equipment, so the Planning Team did not evaluate this action.								
Natural Systems Protection									
Establish Vegetative Buffers in Riparian Areas	0	1	1	1	0	1	4	1	Yes
Stabilize Stream Banks	0	1	1	0	1	0	3	2	Yes
Remove Berms and/or Accumulated Debris from Stream to Restore Flood Capacity	0	1	1	0	1	0	3	3	Yes
Restore Incision Areas	There ar	e no know this actio	n incisio n.	on areas of c	concern, s	o the Pla	nning Tear	n did no	ot
Education and Awareness Programs									
Educate Property Owners about Emerald Ash Borer	1	1	1	1	0	0	4	1	Yes
Keep the Ditches Clean Campaign	0	1	1	1	0	1	4	1	Yes
Assist Vulnerable Populations	Shrewsbury's Local Emergency Management Plan includes information on how to address the needs of vulnerable populations during an emergency. A public education campaign could be undertaken to better inform residents how to access back-up power services or emergency shelters.								

#### Table 5 Evaluation Criteria:

Life Safety – How effective will the action be at protecting lives and preventing injuries?
Property Protection – How effective will the action be at eliminating or reducing damage to structures and infrastructure?
Technical – Is the mitigation action a long-term, technically feasible solution?
Political – Is there overall public support/political will for the action?
Administrative – Does the community have the administrative capacity to implement the action?
Other Community Objectives – Does the action advance other community objectives, such as capital improvements, economic development, environmental quality, or open space preservation?

Rank each of the above criteria in Table 5 with a -1, 0, or 1 using the following table: 1= Highly effective or feasible 0 = Neutral -1 = Ineffective or not feasible

**Estimated Cost** – 1 = less than \$50,000; 2 = \$50,000 to \$100,000; 3 = more than \$100,000 **C/B** – Are the costs reasonable compared to the probable benefits? Yes or No

**Table 6 Community Lifelines Description:** A Community Lifeline enables the continuous operation of critical government and business functions and is essential to human health and safety or economic security. The primary objective of lifelines is to ensure the delivery of critical services that alleviate immediate threats to life and property when communities are impacted by disasters. These critical services are organized into one of seven lifelines:



# Table 6: Mitigation Action Implementation

**Plan for and Maintain Adequate Road and Debris Clearing Capabilities:** This includes capital planning and funding to support the appropriate number of staff and equipment needed to maintain the transportation network in Shrewsbury.

# Addressed Hazards



Winter Storm Primary Hazard

High Winds

Lead Party Selectboard

# **Type of Project**

Local Plans and Regulations

**COMMUNITY LIFELINES TARGETED** 



Town-wide; ±60 mile road network

# **FUNDING SOURCES**

• Local funding

#### PARTNERSHIPS

Road Commissioner

#### **BENEFIT SCORE = 6**

**PROJECT TIMELINE** To coincide with preparing the annual Town budget each January

**Update Road Erosion and Culvert Inventories:** These inventories were completed in 2019 and serve as the basis for asset management and should be kept up-to-date annually, with a full re-assessment every 5 years.

#### Addressed Hazards



Lead Party Road Commissioner

Type of Project

Local Plans and Regulations

# COMMUNITY LIFELINES TARGETED



Transportation Primary Lifeline

**Safety & Security** 

# Area of Impact

Town-wide; ±30 miles of hydrologicallyconnected roads and ±600 culverts

#### **FUNDING SOURCES**

- Local funding
- VTrans Better Roads

#### PARTNERSHIPS

 Rutland Regional Planning Commission

# **BENEFIT SCORE = 5**

**PROJECT TIMELINE** Re-assessment in 2024 construction season

**Plan for Bridge Repairs:** Every two years, VTrans inspects all town-owned bridges that are in the State's Town Highway Bridge Program. These inspection reports will be reviewed and used to plan for any identified flood-related bridge repairs.

#### Addressed Hazards



Lead Party Road Commissioner

# **Type of Project**

Local Plans and Regulations

# COMMUNITY LIFELINES TARGETED



Transportation Primary Lifeline

**Safety & Security** 

# Area of Impact

Eight (8) town-owned bridges: B7, B15, B23, B27, B30, B32, B33, B34

# **FUNDING SOURCES**

Local funding

#### PARTNERSHIPS

- Selectboard
- VTrans

#### **BENEFIT SCORE = 4**

#### **PROJECT TIMELINE**

Review Reports in Nov 2021 Develop Plan for Repairs, if needed, in Jun 2021

Routinely Clean and Repair Stormwater Infrastructure: Regular maintenance is one of the most effective ways to mitigate the impacts of flooding. Routine cleaning and repairs of ditches, culverts, and catch basins will be done according to the Highway Department's maintenance schedule and the Municipal Roads General Permit (MRGP).

#### ADDRESSED HAZARDS



Lead Party Road Commissioner

# **Type of Project**

Infrastructure

#### **COMMUNITY LIFELINES TARGETED**



**Transportation** Primary Lifeline

**Safety & Security** 

# Area of Impact

Town-wide; ±60 mile road network and  $\pm 600$  culverts

#### **FUNDING SOURCES**

- Local funding •
- VTrans Better Roads •
- Grants-In-Aid

#### **PARTNERSHIPS**

. Selectboard

#### **BENEFIT SCORE = 6**

#### **PROJECT TIMELINE**

See Highway Department's Maintenance Schedule and MRGP

**Re-work Roadside Ditches:** Properly installed and stabilized roadside ditches are critical to protect the integrity of the road. Although Shrewsbury has an extensive network of ditches, the areas noted below have ditches that need to be re-worked to bring them up to current municipal Road Standards.

#### ADDRESSED HAZARDS



**Lead Party** Road Commissioner

# **Type of Project**

Infrastructure

#### **COMMUNITY LIFELINES TARGETED**







Transportation **Primary Lifeline** 

# **Area of Impact**

- 1) Upper Cold River Road
- 2) Adams Road & Lottery Road
- 3) Keiffer Road
- 4) Spring Lake Road
- 5) Others as required by the MRGP

#### **FUNDING SOURCES**

- Local funding •
- VTrans Better Roads
- Grants-In-Aid

#### **PARTNERSHIPS**

Selectboard

#### **BENEFIT SCORE = 6**

#### **PROJECT TIMELINE**

- 1) 2021 construction season
- 2) 2021 construction season
- 3) 2021-22 construction season
- 4) 2022-23 construction season
- 5) See MRGP

# Secure an Emergency Access to the Shrewsbury Town Garage and Mountain School (local shelter): The

single access point to the Garage, Mountain School, and Town Transfer Station make it vulnerable to isolation during a flooding event that may wash out the road. Mountain School Road's vulnerability to wash out is exacerbated by an in-stream pond created by a private dam on the Cold River. The proposed emergency access is ±100 feet below the river crossing on Northam Road.

# ADDRESSED HAZARDS



Lead Party Road Commissioner

# **Type of Project**

Infrastructure

#### **COMMUNITY LIFELINES TARGETED**



Food, Water, Shelter **Primary Lifeline** 

Safety & Security

# **Area of Impact** Mountain School Road

# **FUNDING SOURCES**

- Local funding
- FEMA HMGP

#### **PARTNERSHIPS**

- Selectboard
- Shrewsbury Mountain School

#### **BENEFIT SCORE = 6**

**PROJECT TIMELINE** Acquire Property Jan 2021 – Jul 2021 Rough-in Gravel Road in Jul 2022

**Remove Hazardous Trees in Road Right-of-Way:** Hazardous trees in the road right-of-way can contribute to power and communication outages as well as debris in the roadway during winter storms and high wind events. Shrewsbury will remove hazardous trees within their road right-of-way as they are identified and/or request removal by Green Mountain Power if also within the power line right-of-way.



Adequately Size Drainage and Perennial Stream Culverts in Flood-Prone Areas: Undersized culverts can lead to road washouts and flooding. Shrewsbury has identified several locations where upsized culverts are needed.

#### ADDRESSED HAZARDS



Flooding

Lead Party Road Commissioner

# **Type of Project**

Infrastructure

# **COMMUNITY LIFELINES TARGETED**



**Safety & Security** 



# Transportation Primary Lifeline

# **Area of Impact**

- 1) Mountain School Road perennial culvert replacement
- 2) Lincoln Hill Road upsize 6' perennial culvert
- 3) Northam Road upsize 36" drainage culvert
- 4) Northam Road upsize 6' perennial culvert
- 5) Upper Cold River Road upsize 18" perennial culvert
- 6) Cold River Road upsize 18" drainage culvert
- 7) Others as required by MRGP

#### **FUNDING SOURCES**

- Local funding
- VTrans Better Roads
- **VTrans Structures Grant**
- Grants-In-Aid
- FEMA HMGP

#### **PARTNERSHIPS**

- Selectboard
- ANR Stream Engineer
- US Army Corps of Engineers •
- **Rutland Natural Resource** Conservation District

#### **BENEFIT SCORE = 5**

#### **PROJECT TIMELINE**

- Assemble a Selectboard-1) appointed committee to develop a plan for culvert replacement in Jan 2021. This project should be coordinated with a recommended private dam removal project on the Cold River – see 2013 River Corridor Plan.
- 2) 2022-23 construction season
- 3) 2022 construction season
- 4) 2023-24 construction season
  - 5) 2021 construction season
  - 6) 2025 construction season
  - 7) See MRGP

**Floodproof the Brown Covered Bridge:** The Brown Covered Bridge is a historic and cultural resource as well as a transportation asset in Shrewsbury. It remains vulnerable to flooding at the west approach. Shrewsbury will investigate options to floodproof the west approach.

#### Addressed Hazards



Lead Party Selectboard

# **Type of Project**

Infrastructure

#### COMMUNITY LIFELINES TARGETED



Safety & Security
Transportation
Primary Lifeline

**Area of Impact** Brown Covered Bridge

# **FUNDING SOURCES**

- Local funding
- VTrans Structures Grant
- FEMA HMGP

#### PARTNERSHIPS

- VTrans
- VT Historic Bridge Program

#### **BENEFIT SCORE = 4**

**PROJECT TIMELINE** Initiate Scoping Study in Jan 2022

**Re-route Streams Away from Infrastructure:** A section of the Cold River and the Sargent Brook confluence from Wilmouth Hill Road to the Town line remains a threat to Cold River Road, Wilmouth Hill Road and bridge, and the Brown Covered Bridge. Shrewsbury will investigate a range of options for reducing the risks to infrastructure in this area, including, but not limited to, re-routing this section of the river.

#### **ADDRESSED HAZARDS**



Lead Party Selectboard

# **Type of Project**

Infrastructure

# COMMUNITY LIFELINES TARGETED



# Transportation Primary Lifeline

Safety & Security

# **Area of Impact**

- 1) Cold River Road from Wilmouth Hill Road to the Town line
- 2) Wilmouth Hill Road and bridge at the Sargent Brook confluence
- 3) Brown Covered Bridge

#### FUNDING SOURCES

- Local funding
- VTrans Structures Grant
- FEMA HMGP

#### PARTNERSHIPS

- VTrans
- ANR Stream Engineer
- US Army Corps of Engineers
- Rutland Natural Resource Conservation District

#### **BENEFIT SCORE = 3**

#### **PROJECT TIMELINE**

Assemble a Selectboard-appointed committee to develop a plan for the remaining vulnerable infrastructure along this section of the Cold River in Jan 2021. This project should be coordinated with other natural system protection projects on the Cold River and Sargent Brook confluence – see 2013 River Corridor Plan.

# Establish Vegetative Buffers in Riparian Areas, Stabilize Stream Banks, Remove Berms and/or

**Accumulated Debris to Restore Flood Capacity:** Shrewsbury will work with the Rutland Natural Resources Conservation District to identify areas for collaboration to pursue these actions, especially those in the 2013 River Corridor Plan for the Cold River Watershed.

#### Addressed Hazards



Lead Party Selectboard

# **Type of Project**

Natural System Protection

#### **COMMUNITY LIFELINES TARGETED**



Safety & Security Primary Lifeline

# Transportation

# **Area of Impact**

- Cold River Watershed, particularly along the Cold River and Sargent Brook confluence from Wilmouth Hill Road to the Town line
- 2) Mill River Watershed

# FUNDING SOURCES

- Local funding
- VTrans Better Roads
- VANR Water Quality Grants

#### PARTNERSHIPS

- Road Commissioner
- Rutland Natural Resources Conservation District
- ANR Stream Engineer
- US Army Corps of Engineers

#### **BENEFIT SCORE = 3-4**

#### **PROJECT TIMELINE**

Assemble a Selectboard-appointed committee to work with the Rutland Natural Resource Conservation District to identify areas for collaboration in Jan 2021.

# Educate Property Owners about Emerald Ash Borer and Keep the Ditches Clean Campaign: Shrewsbury will

undertake education and awareness efforts on 1) the Emerald Ash Borer and the impacts of infestation and 2) the importance of keeping the municipal ditches free of yard waste and other debris.



# FUNDING SOURCES

• Local funding

#### PARTNERSHIPS

- Tree Warden
- Shrewsbury Conservation Commission
- Times of Shrewsbury Staff

#### **BENEFIT SCORE = 4**

#### **PROJECT TIMELINE**

Fall 2021

Emerald Ash Borer educational outreach in *Times of Shrewsbury* in Spring 2021 Keep the Ditches Clean educational outreach in *Times of Shrewsbury* in

# Process for Incorporating Plan Requirements into Other Planning Mechanisms

For Shrewsbury to succeed in reducing long-term risks, the information and recommendations of this Plan should be integrated throughout government operations.

The following are specific examples of how the Town will incorporate this Plan into other plans, programs, and procedures:

- The Selectboard will work with the Road Commissioner to incorporate risk assessment and hazard mitigation goals into capital planning efforts and improvement programs.
- The Planning Commission will integrate the hazard mitigation goals for disaster resiliency into the goals and objectives of the next Town Plan update in 2027.
- The Road Commissioner will implement several mitigation infrastructure projects (e.g., upsize perennial and drainage culverts in flood-prone areas, re-work roadside ditches) through existing plans (2019 Road Stormwater Management Plan for hydrologically-connected road segments).
- The Selectboard (or an appointed committee) will work with the Rutland Natural Resource Conservation District to identify opportunities to collaborate on addressing the hazard mitigation projects identified in the 2013 River Corridor Plan for the Cold River Watershed.

# 7 PLAN MAINTENANCE

This Plan is dynamic. To ensure the Plan remains current and relevant, it is important it be monitored, evaluated, and updated periodically.

# Monitoring and Evaluation

This Plan will be monitored and evaluated annually starting in 2022 in accordance with the following process:



The status (e.g., in progress, complete) of each mitigation action should be recorded in **Table 7**. If the status is "in progress" note whether the action is on schedule. If not, describe any problems, delays, or adverse conditions that will impair the ability to complete the action.

# Updating

This Plan will be updated at a minimum every five (5) years in accordance with the following process:



# Table 7: Mitigation Action Status

Mitigation Action	2022	2023	2024	2025	2026
Local Plans and Regulations					
Plan for and Maintain Adequate Road and Debris					
Clearing Capabilities					
Update Road Frosion and Culvert Inventories					
Plan for Bridge Repairs					
Structure and Infrastructure Projects					
Routinely Clean and Repair Stormwater Infrastructure					
Re-work Roadside Ditches					
Socure on Emorgoney Access to the Shrowshup, Town					
Garage and Mountain School (local shelter)					
Remove Hazardous Trees in Road ROW					
Adagustaly Size Dysine zo and Devennial Stream					
Adequately Size Drainage and Perennial Stream					
Culverts III 1000-1101E Aleas					
Floodproof the Brown Covered Bridge					
Re-route Streams Away from Infrastructure					
Natural Systems Protection			1		
Establish Vegetative Buffers in Riparian Areas					
Stabilize Stream Banks					
Remove Berms					
Remove Accumulated Debris to Restore Flood Capacity					
Education and Awareness Programs			1		
Keep the Ditches Clean Campaign					
Emeraid Ash Borer Educational Outreach					

#### ADOPTED 01/20/2021

# CERTIFICATE OF ADOPTION TOWN OF Shrewsbury, Vermont Selectboard A RESOLUTION ADOPTING THE Shrewsbury, Vermont 2021 Local Hazard Mitigation Plan

WHEREAS, the Town of Shrewsbury has historically experienced severe damage from natural hazards and it continues to be vulnerable to the effects of the hazards profiled in the **2021 Shrewsbury, Vermont Local Hazard Mitigation Plan,** which result in loss of property and life, economic hardship, and threats to public health and safety; and

WHEREAS, the Town of Shrewsbury has developed and received conditional approval from the Federal Emergency Management Agency (FEMA) for its **2021 Shrewsbury, Vermont Local Hazard Mitigation Plan** (Plan) under the requirements of 44 CFR 201.6; and

WHEREAS, the **Plan** specifically addresses hazard mitigation strategies, and Plan maintenance procedures for the Town of Shrewsbury; and

WHEREAS, the **Plan** recommends several hazard mitigation actions (projects) that will provide mitigation for specific natural hazards that impact the Town of Shrewsbury with the effect of protecting people and property from loss associated with those hazards; and

WHEREAS, adoption of this **Plan** will make the Town of Shrewsbury eligible for funding to alleviate the impacts of future hazards; now therefore be it

**RESOLVED by Town of Shrewsbury Selectboard:** 

1. The **2021 Shrewsbury, Vermont Local Hazard Mitigation Plan** is hereby adopted as an official plan of the Town of Shrewsbury;

2. The respective officials identified in the mitigation action plan of the **Plan** are hereby directed to pursue implementation of the recommended actions assigned to them;

3. Future revisions and **Plan** maintenance required by 44 CFR 201.6 and FEMA are hereby adopted as part of this resolution for a period of five (5) years from the date of this resolution; and

4. An annual report on the process of the implementation elements of the Plan will be presented to the Selectboard by the Emergency Management Director or Coordinator.

IN WITNESS WHEREOF, the undersigned have affixed their signature and the corporate seal of the Town of Shrewsbury this 20<sup>th</sup> day of January 2021.

ATTEST

Town Clerk

Selectboard Cha

Selectboard Member

Selectboard Member



Vulnerability Mitigated	Mitigation Action	Local Leadership	Funding Resources	Target Start	Target End	2020 Update
Spring Lake Ranch	Install larger culvert to	Selectboard	AOT, HMGP,	September	June 2017	Completed
Road hooding	waters	Commissioner	Town budget	2013		
Road collapse, Cold	Purchase land and	Selectboard	HRRA, AOT,	January	June 2018	Completed
River Rd. by Adams	rebuild road on stable	and Road	HRRR	2016		
home	ground; bank stabilized	Commissioner				
Northham Rd.	Install larger culvert to	Road	HRRR	September	June 2017	Incomplete –
flooding by Johnson	carry storm level	Commissioner		2015		remains a
Pond Beaver dam	waters					priority
Landslide, southwest	Stabilize landslide,	Selectboard	HRRR, AOT,	October	October	Completed
end of access road to	reinforce banks and	and Road	BBR	2015	2018	
Brown Covered	reconstruct road	Commissioner				
Bridge						

# **Mitigation Actions and Projects**

# **Preparedness Actions and Projects**

Vulnerability Mitigated	Preparedness Action	Local Leadership	Funding Resources	Target Start	Target End	2020 Update
Inadequate water supply for fire fighting	Replace water supply hose	Fire Chief	AFG, Town budget	June 2015	March 2016	No longer addressed in this plan as it is not a natural hazard.
Loss of egress to school and highway department on School Street	Build second road access to school and highway department	Selectboard and Road Commissioner	HMGP, Town budget	June 2016	August 2016	Incomplete – remains a priority. The Town has started the process of buying the land for the emergency access road.

Acronyms

AFG Assistance to Firefighters Grant

AOT

Vermont Agency of Transportation Vermont Better Back Roads Program BBR

HMGP Hazard Mitigation Grant Program

HRRR High Risk Rural Roads Program

RC&D Resource Conservation and Development

#### Shrewsbury Local Hazard Mitigation Plan

This year, 2020, Shrewsbury will be updating its Local Hazard Mitigation Plan. A core committee is being formed to work, with assistance from the Rutland Regional Planning Commission, on this important project. As the work progresses, there will be Public Meetings where your ideas and suggestions will be solicited. The plan is expected to be finalized late fall.

The Purpose of the Plan is to assist the Town in identifying natural hazards facing our community, ranking them according to local vulnerabilities, and identifying strategies to reduce risks. Once adopted, the Plan is not a rigid, legally binding document; instead it is flexible guidance that outlines goals and actions to reduce those hazards. This will allow the Town to continue its policy of acting on mitigation opportunities as they arise. The benefits of mitigation planning include:

· Identifying actions for risk reduction that are agreed upon by the community;

- · Focusing available resources on the greatest risks and vulnerabilities;
- Increasing awareness of threats and hazards, as well as the severity of their risks;
- Cataloging and communicating priorities to State and Federal officials; and
- Aligning risk reduction with other Town objectives.

We are very fortunate to have a proactive and professional Volunteer Fire Department, Town Highway Department, Selectboard, Planning Commission and other townspeople, Town officials and simply volunteers alike, who work to preserve and improve our Town for the benefit, protection and safety of its citizens and propertv

Please give this issue some thought and provide the Town the benefit of your perspective, experiences and ideas during the meeting process. Please contact me if you are interested in serving on the committee or if you have any immediate questions, comments or ideas.

Submitted by Alan Shelvey, LHMP committee member ajshelvey@outlook.com



What's Up with the Shrewsbury Trains?

There have been at least three recent indications of train changes along the rails through Shrewsbury. Many have heard more trains (especially early a.m.), a few have seen a group of train enthusiasts gathered at crossings taking photos, and at least one person commented on different art work on some train cars. Turns out that it's all because of the Hoosac Tunnel just east of North Adams, Massachusetts.

Modern tunnel techniques didn't exist when the tunnel was started in 1851. When the project was completed 24 vears later much had been learned. The 25,081 foot tunnel (4.75 miles) costed 21 million dollars instead of the initial 2 million estimate. It also cost 196 lives which prompted the nickname "Bloody Pit". It was dug mostly by hand (with help from black powder and, later, nitroglycerin) as the first rock drill lasted only 3 feet and the later pneumatic drill wasn't developed until near the project end. The last two sections were a little over one half inch off from perfect alignment. On completion it was the second longest tunnel in the world and remains the longest transportation tunnel east of the Rocky Mountains.

The tunnel function has changed over the years and in early 2020 had 8 daily freight train transits providing crucial connection between the Boston area (Aver/Groton) and western New York (Mechanicsville). Mostly containers and tri level auto transport between Chicago and the eastern seaboard go through the tunnel. Only a partial collapse 300 feet from the west portal (North Adams) stopped train traffic on February 12, 2020 and the daily reroute goes through Bellows Falls and Rutland for 4-6 of those freight trains. This is the third or fourth cave-in and a "day-lighting" repair may require 300-1000 foot shortening of the tunnel.

Shrewsbury residents will know when the repair is completed and the higher train traffic detours are over.

~Gerry Martin



Times of Shrewsbury ~ April 2020

#### **News from Shrewsbury Listers**

Spring has finally sprung in Shrewsbury. We hope that this is finding everyone "Staying Home, Staying Safe and Staying Healthy" during this Pandemic.

The Board of Listers is planning on meeting the June 4 deadline for filing the Grand List. Grievance notices will be mailed per usual and Grievance hearings will occur in a timely fashion thereafter. We will be posting our Grievance Agenda per State Statute in four places and on the Shrewsbury Town web page. Conducting a grievance hearing will be challenging during the Covid-19 outbreak for all concerned.

At our Organizational Meeting held on May 19, 2020 we have established guidelines as directed by the Department of Taxes.

• <u>All grievances</u> **MUST** be in **writing** and submitted via mail or email. We have grievance forms available to help aid your written grievance. if you so wish to have on it will be posted on our website.

Mail address: Shrewsbury Listers 9823 Cold River Road Shrewsbury, VT 05738 Email address: shrewsburylist@vermontel.net Shrewsbury Web site. ShrewsburyVT.org

- Those appellants wishing to support their written appeal with verbal testimony will be given the opportunity via telephone conferencing. For an appointment for phone conference you may contact us by telephone at 802-492-2009 for directions on how that will work. Please be sure to leave a telephone number or numbers where we may contact you. Please be clear as to who we will be speaking with for the grievance.
- All meetings should be recorded.
- The Listers will be in the office, socially distanced with face coverings. It will not be possible for listers to share physical space with the public. We will communicate with the applicant by speaker phone Although we can't share our space we will make arrangements for anyone who wants to listen to the hearings.
- There is a drop box available if you choose to leave your information at the Town Office.

Please feel free to contact us with your questions. We truly are All in This Together.

Sharon Winnicki, Chair Board of Listers Ronaele Bowers, Lister Susan Kennedy, Lister

News from the Town Treasurer:<br/>Although the town office is closed to in-person customers,<br/>the treasurer is in the office on Monday from 9:00 to 11:00<br/>am, and able to perform services by mail, email, or phone.<br/>Linda McGuire, Treasurer, Town of Shrewsbury<br/>9823 Cold River Rd, Shrewsbury, Vermont 05738<br/>Treasurer's Office 492-3558<br/>Concent of the plan is expensively.ingImage: News from the Town Treasurer<br/>9823 Cold River Rd, Shrewsbury, Vermont 05738<br/>Treasurer's Office 492-3558<br/>Concent of the plan is expensively.image: Step 6: S<br/>agement (VEM)Image: News from the town of the plan is expensively.Step 7: S<br/>and Adopt Plan<br/>The plan is expensively.



#### Hours until further notice: Wednesdays 1pm-6pm Sundays 8am-4pm

Punch cards will be temporarily available directly from Transfer Attendants during the Covid-19 period. Punch Cards will be sold at the Transfer Station. Payment by check is preferred (payable to Town of Shrewsbury). No credit cards.

The Reading Room is closed until further notice.

#### Shrewsbury Local Hazard Mitigation Plan (LHMP) Update

The Shrewsbury LHMP Committee and Steffanie Bourque, Emergency Management Planner with the Rutland Regional Planning Commission (RRPC) met on May 13. This Kick-Off Meeting was a general organizational meeting.

The Purpose of the Plan is to assist the Town in identifying natural hazards facing our community, such as flooding, erosion, high winds, extreme winter weather events and landslides, ranking them according to local vulnerabilities. Adverse impacts such as disruptions to transportation, utilities, accessibility to community resources, personal safety and property damage will be considered and mitigation strategies developed to reduce risks.

As the work progresses, there will be Public Meetings where your ideas and suggestions will be formally solicited. The Committee will greatly appreciate your participation at those public meetings. However, if you have any immediate questions, comments, specific concerns or ideas, please contact me and I will see that the Committee is made aware of them.

The planning process consists of seven steps:

• Step 1: Project Kick-Off Meeting with Planning Team

• Step 2: Compile Hazards Information & Complete Vulnerability Assessment

- Step 3: Present Hazard Identification & Vulnerability Assessment in Public Meeting
- Step 4: Develop Mitigation Strategy

• Step 5: Present Mitigation Strategy in Public Meeting

- Step 6: Submit Plan to Vermont Emergency Management (VEM) and Revise if Needed
- Step 7: Submit Plan to FEMA, Revise if Needed, and Adopt Plan

The plan is expected to be finalized in late fall. Submitted by Alan Shelvey, LHMP committee member,

#### MESSAGE FROM MONTPELIER

The legislature did adjourn on Friday, June 26 after passing multiple bills to set up the various grant programs to get the federal COVID relief dollars out to people and businesses in need. The VT Agency of Commerce and Community Development has since stood up those programs and is getting money out the door. As always, please feel free to reach out if there is anything I can do to help with a grant application or knowing where to go for your business/situation. The legislature will be re-convening on Tuesday, August 25 to hopefully finish our work on the budget. With all the uncertainty we only worked on/completed the state budget for the first quarter, and we are hoping when we go back to have better information about the outlook for the rest of the year.

I would like to offer my perspective here about some comments I received about "voting to raise legislative salaries during the crisis". I really appreciate people reaching out to me with their comments and talking to me directly about any votes/bills you have questions about. As I said last month with the CARES money too, it seems like some are taking votes and the process out of context in extreme ways because there is an election. In this case the vote was actually to freeze the otherwise automatic inflationary increase to expenses, which is a portion of the money we receive as legislators; and in future years negotiate our regular salary with those of other constitutional officers, such as the Governor. This, on it's own, will not result in any increase to legislative salaries this year or in future years, and it actually did stop us from receiving an inflationary increase to expenses this year. The change with this bill is when and how possible increases are negotiated in future years, which I felt should be done the same as other elected offices. This did become a bit of a partisan debate on the floor (June 24). (One of the small advantages of this crisis, you can watch that conversation on the House Chamber YouTube channel, which would not be possible normally:

(https://legislature.vermont.gov/committee/streaming/)

I should add though, I did co-sponsor a bill this year, before the crisis, to pay legislators during the off-session. I did not and would not have voted to give legislators a raise during this crisis, but I do think we need to discuss legislative pay in general. Currently we receive money only during the session, which in a normal year is around 15 weeks, Jan-May. Personally, I think one of the most important parts of this position is talking to and working with you all about nonlegislative issues, which I do my best to do all year round with my coffee hours. But I am privileged to be able to do that with my work schedule in a way that others are not. In just this year we have at least six younger legislators, who otherwise enjoy the position, not running for reelection largely because you can't survive solely on this pay and it's hard to find a job that works with the schedule. Most of the longtime legislators (Republicans and Democrats), are retired or otherwise financially secure. Does that really represent the state? They are all great people and I can honestly say evervone I have met in that building cares about everyone in this state. But I do think it would be better if more Vermonters. especially younger, could afford to serve in the legislature.

Logan Nicoll, State Representative (Ludlow, Mount Holly, Shrewsbury)' Inicoll@leg.state.vt.us; 802-345-8430

#### Local Hazard Mitigation Plan (LHMP) Update

The impact of expected, but unpredictable natural events can be reduced through community planning and action. To that end, the Shrewsbury LHMP team is updating the Town's 2015 Plan. The purpose of the Plan is to assist the Town in understanding natural hazards facing the community, ranking them according to local risks and developing strategies to reduce those risks.

A draft of the first five sections of the plan which includes Introduction, Community Profile and Hazard Identification and Risk Assessment are ready for public review. The team will continue working on the remaining sections which will include the analysis of specific hazards and development of risk reduction strategies. There will be another comment period when this second half draft is finished.

The best plan will be developed using the wide variety of experiences and perspectives of those who live here. We

request your assistance and input as to any corrections, additions or suggestions that you may have. The plan should be available on the Town website by the time you read this. I think that most will find it interesting reading.

Selectman and Team member Steven Nicholson will be your point of contact accepting comments via email until August 19. snicholson@vermontel.net

A brief overview of the plan will be presented to the Selectboard at their regular meeting on Wednesday, August 5 (7:00pm at the <u>Meeting House</u>) The Board has allocated up to 1/2 hour for comments on the plan. It will be the first item on the agenda. This is a public meeting and you are welcome to attend. I will remain available for general questions *Submitted by Alan Shelvey, LHMP Team member* 

shel@sover.net

#### Treasurer's Office News

Currently, the office is not open to the public without an appointment. If copies of tax bills or other information are needed, please leave a message on the phone (492-3558) or email me at shrewsburytreas@vermontel.net.

Submitted by Linda McGuire, Treasurer



#### In Memory of Marga Richter Skelly

Marga Richter Skelly, who spent much of the summer at her home on Keiffer Road from 1965 - 2018, died June 25 at her new home in New Jersey at the age of 93. She and her husband, Alan Skelly, purchased 80 acres in 1964, and after a brief attempt to build a log cabin, had a house built in 1968. Following Alan's death in 1988, she had running water installed, and spent at least one month (usually more) every summer.

A successful composer, using the name Marga Richter, she found the inspiration to begin many of her important works from the views of the mountains, field, and forest. Not suffering any particular illness, she realized in 2019 that she no longer felt up to being alone on the hill, and, with some reluctance, sold the property. She is survived by her children, Michael Skelly and Maureen Raj, four grandchildren, and four great-grandchildren. *~Submitted by Michael Skelly* 

Times of Shrewsbury ~ August 2020

#### Note to Shrewsbury:

It is both with some sadness as well as some excitement that I am announcing my retirement as Shrewsbury Town Clerk. I will not be running again in March 2021. It has been an honor and a privilege to serve Shrewsbury as Town Clerk sponded to over nine thousand calls in the 12 communities. for the past twelve years, but it is time for me to address some of the items that are on my personal to do list before 1 might not be able to address them at all. So - Thank You Shrewsbury!! Its' been a fun adventure. ~Mark Goodwin

#### FROM THE TOWN TREASURER:

Thank you all for the tax payments.

The State continues to process Homestead declarations and state payments (income sensitivity) and will send the last update in November. Revised tax bills will be mailed when the information is received from the State of Vermont, and as necessary, refunds will be issued.

Thank you for your patience and understanding during these difficult times. Call or email with questions, or the State number is (802) 828-2865.

Linda McGuire, Treasurer Town of Shrewsbury 9823 Cold River Rd, Shrewsbury, Vermont 05738 Telephone 492-3558 ~ Shrewsburytreas@vermontel.net

#### Final Draft - Local Hazard Mitigation Plan (LHMP)

The Planning Team has completed the final draft of the 2020 update to the Shrewsbury Local Hazard Mitigation Plan. The plan is available on the Town website (shrewsburyvt.org). Town Departments>Emergency Management> Shrewsbury Draft LHMP 11-04-20

There will be a brief presentation of the Plan to local officials and the public at the Wednesday, November 4 Selectboard meeting. (7:00 p.m. at the Town Office, 9823 Cold River Road). It will be the first item on the agenda. A 14-day public comment period follows the meeting. Selectman and Team member Steven Nicholson is the local point of contact accepting comments via email until November 18, 2020 snicholson@vermontel.net.

The plan contains some interesting information and several photographs of the type of things the Plan is designed to help us avoid in the future. We value your experiences and perspectives, and request your input as to any corrections. additions or suggestions that you may have.

I remain available for general questions

~Alan Shelvey, LHMP Team member, shel@sover.net

#### **Donation Time!**

The Times is mailed to all residents of Shrewsbury and is also available online on the Town website. The cost of printing and mailing is made possible through advertising and your donations. Donors are recognized for the remainder of the calendar year in which their donation is received. However, if you contribute between now and the end of this calendar year, you will be recognized for the remainder of this year and all of next year! You determine the amount--any and all donations are appreciated! - The Editors

other insurance for payment. If you have applicable deductible and/or co-payments you could be faced with significant out-of-pocket or "balance billing". Membership at \$45 for the year (November 2, 2020 to October 31, 2021) can be purchased any time. Membership assures that the principal subscriber and dependents residing in RAS normal call area will have any applicable deductible or co-payments covered. Membership also includes two local routine medically necessary transfers. Applications were mailed to all of us in Shrewsbury and can he accessed at www.RegionalAmbulance.com. It could be a good deal to consider. ~Gerry Martin, Shrewsbury representative on the RAS Board of Directors

Membership in Regional Ambulance Service

Twelve communities form the Regional Ambulance Service (RAS) and benefit from highly professional service from the

largest Vermont ambulance service 24/7. Last year RAS re-

The availability of this ambulance service is secured for

Shrewsbury residents by a \$4 per capita yearly assessment.

So what does a Regional Ambulance Membership get you?

If you use the service you are billed through Medicare and/or

#### Calling All Photographers!

The Shrewsbury Board of Auditors is soliciting photographs of Shrewsbury life during the current year for the town's 2020 Annual Report.



If you would like your photograph to be part of the historical record of our town, please submit your picture to the Board of Auditors for consideration.

Pictures of our town should be in one of the following categories: Historic Town Buildings, Landscape and Environment, Agriculture, Town and Town Organization Events, Town Officers, and Kid's Events. Given the Covid-19 pandemic that affected us all this year; pictures of how town residents, officers, and organizations dealt with the pandemic would be of interest. Examples would include the modified voting procedures implemented at the polls for the primary and general elections, and the musical concerts performed outside the meeting house during the summer and early fall.

Submit your picture as a jpeg file and email it to auditshrewsbury@gmail.com no later than January 1, 2021. Don't forget to provide captions identifying people, places, and events. Also, be sure to identify the photographer so we can give proper credit! The Board of Auditors will review the prints and select them based on applicability and space availability. Thank you for your help with our Town Report! Shrewsbury Board of Auditors

#### **Returnable Bottles & Cans**

Looking for a group or organization to collect the returnable bottles from the Transfer Station weekly. Redeem the bottles and cans to earn money for your group or organization.

Contact Bert Potter 773-2272

# DR4022 - Town of Shrewsbury Project Worksheets

Application Number	Application Title
PA-01-VT-4022-PW-03223(0) D P	RLSHB04 Town wide response, donated resource
PA-01-VT-4022-PW-03137(0) P	DVSHR1C-Cold River Rd embankment washout repairs
PA-01-VT-4022-PW-03113(2) P	MGSHC10 - Eastham Rd. Culvert (Biddle)
PA-01-VT-4022-PW-03114(1) P	MGSHC11-Eastham Rd Culvert (Bedesem)
PA-01-VT-4022-PW-02969(0) P	LGR-SHREWS-GORDON FIRE POND
PA-01-VT-4022-PW-02202(1) P	MGSHC08 - Coldham Road Bridge (B24)
PA-01-VT-4022-PW-02263(0) P	LGR-SHREWS-UPPER COLD RIVER RD. (EAST)
PA-01-VT-4022-PW-02231(1) P	LGR-SHREWS-COLDHAM RD.
PA-01-VT-4022-PW-02524(0) P	MB-SHREWS-EASTHAM RD. (PIERCE STORE CULV.)- Bedesem
PA-01-VT-4022-PW-02483(0) P	LGR-SHREWS-EASTHAM RD. (BIDDLE CULV.)
PA-01-VT-4022-PW-02363(1) P	MGSHC07 - TH13 Bridge - Clement Shelter Road- ALT. project
PA-01-VT-4022-PW-02256(1) P	LGR-SHREWS-TIN SHANTY RD.
PA-01-VT-4022-PW-02301(0) P	LGR-SHREWS-EASTHAM RD. (HERB FARM)
PA-01-VT-4022-PW-02270(0) P	LGR-SHREWS-FREEMAN BROOK RD.
PA-01-VT-4022-PW-02289(1) P	LGR-SHREWS-CROWN PT. RD.
PA-01-VT-4022-PW-02266(0) P	LGR-SHREWS-HINCKLEY RD.
PA-01-VT-4022-PW-02160(1) P	LGR-SHREWS-BAILEY RD.
PA-01-VT-4022-PW-02235(1) P	LGR-SHREWS-KIEFFER RD.
PA-01-VT-4022-PW-02237(0) P	LGR-SHREWS-RUSSELVILLE RD.
PA-01-VT-4022-PW-02162(1) P	LGR-SHREWS-MT. HOLLY RD.(TOWN LINE)
PA-01-VT-4022-PW-02232(1) P	LGR-SHREWS-MT. SCHOOL RD.
PA-01-VT-4022-PW-02241(1) P	LGR-SHREWS-NORTHAM RD.
PA-01-VT-4022-PW-02154(2) P	MGSHC06 - Old Plymouth Road Bridge
PA-01-VT-4022-PW-02041(2) P	MGSHC04 - Stoudt Bridge- ALT. project
PA-01-VT-4022-PW-02867(3) P	MBSHC12 Shrewsbury UCRR (TH 6)
PA-01-VT-4022-PW-02431(0) P	MBSHC08 Shrewsbury Cold River Road Site #2
PA-01-VT-4022-PW-02008(2) P	MGSHC03 - Sargent Brook Br/Clement Shelter Rd (TH13)- paid for by U.S. DOT
PA-01-VT-4022-PW-01669(4) P	MGSHC02 - Freeman Road Bridge
PA-01-VT-4022-PW-01550(3) P	MGSHC01 - Frank Lord Road Bridge
PA-01-VT-4022-PW-01710(1) P	MBSHC11-CCC Road
PA-01-VT-4022-PW-01128(0) P	NCSHC09 - Brown Covered Bridge approach repair
PA-01-VT-4022-PW-00959(1) P	MBSHC07 Shrewsbury- Old Plymouth Rd, site #1
PA-01-VT-4022-PW-00943(1) P	MB SH C 06 Shrewsbury- Old Plymoouth Rd.
PA-01-VT-4022-PW-00800(1) P	MB SH C 05 Shrewsbury- Spring Lake Rd.
PA-01-VT-4022-PW-00694(1) P	MB SH C 04 Shrewsbury-Wilmouth Hill bridge guardrail
PA-01-VT-4022-PW-00879(1) P	MBSHC03 Shrewsbury Site #1- Cold River Rd.
PA-01-VT-4022-PW-00534(1) P	MB SH A01 Shrewsbury- Townwide debris removal
PA-01-VT-4022-PW-00184(2) P	NCSHB01 - FRANK LORD ROAD TEMP BRIDGE - TH #37

Highlighted PWs are Pending Large Project Closeouts, as of 08/25/2016.

Page 1 of 2

#### PROJECT COMPLETION AND CERTIFICATION REPORT

#### DISASTER: FEMA-4022-DR-VT APPLICANT: Shrewsbury, Town of MSA: FE0488 EA: 40221122-400 COUNTY: Rutland PA ID: 021-65275-00 ERAF RATE: 5.00%

Approved MLA \$3,364,735.68

PW#         CATEGORY         APPROVED PROJECT AMOUNT         COMPLETION DATE         ELIGIBLE AMOUNT         ACTUAL DATE COMPLETED           0184(0)         C         \$121,894.96         12/31/2013         \$121,894.96         10/02/12,1           0534(0)         C         \$46,940.00         3/1/2013         \$46,940.00         0/02/12,1           0694(0)         C         \$2,057.24         3/1/2013         \$2,057.24         0/02/12,1           0800(0)         C         \$3,703.53         3/1/2013         \$2,057.24         0/02/12,11           08079(1)         C         \$133,188.39         7/31/2013         \$3,703.53         11/02,113           0943(0)         C         \$20,124.96         3/1/2013         \$20,124.96         0/04/11           0959(0)         C         \$14,124.39         3/1/2013         \$14,124.39         0/04/11           1128(0)         C         \$72,745.34         3/1/2013         \$14,124.39         0/04/12           1550(0)         C         \$444,218.62         7/31/2013         \$335,513.48         0/04/1/2         \$1669(0)         C         \$24,417.10         0/04/1/3         \$24,417.10         0/04/1/3         \$24,417.10         0/04/1/3         \$24,417.10         0/04/1/3         \$24,417.10	AMOUNT CLAIMED BY APPLICANT \$121,894.96 \$46,940.00 \$1,057.14 \$3,703.53
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0879(1)         C         \$133,188.39         7/31/2013         \$133,188.39         C/1/1/1.3           0943(0)         C         \$20,124.96         3/1/2013         \$20,124.96         10/01/1/1.5           0959(0)         C         \$14,124.39         3/1/2013         \$14,124.39         10/01/1/1.5           1128(0)         C         \$72,745.34         3/1/2014         \$72,745.34         01/04/1/1.5           1550(0)         C         \$444,218.62         7/31/2013         \$444,218.62         01/04/1/1.5           1669(0)         C         \$335,513.48         7/31/2013         \$335,513.48         01/04/1/1.5           1710(0)         C         \$24,417.10         3/1/2013         \$24,417.10         05/11/1.5           009000         C         \$24,417.10         3/1/2013         \$24,417.10         05/11/1.5	A
0943(0)         C         \$20,124,96         3/1/2013         \$20,124,96         1004/11         \$           0959(0)         C         \$14,124,39         3/1/2013         \$14,124,39         10011/11         \$           1128(0)         C         \$72,745,34         3/1/2014         \$72,745,34         01/04/12_         \$           1550(0)         C         \$444,218,62         7/31/2013         \$444,218,62         01/04/12_         \$           1669(0)         C         \$335,513,48         7/31/2013         \$335,513,48         01/04/17_         \$           1710(0)         C         \$24,417,10         3/1/2013         \$24,417,10         05/14/13         \$           00%(0)         C         \$24,417,10         3/1/2013         \$24,417,10         05/14/13         \$	\$ 133.188.39
09559(0)         C         \$14,124.39         3/1/2013         \$14,124.39         1071/11           1128(0)         C         \$72,745.34         3/1/2014         \$72,745.34         0/1/04/12_         \$           1550(0)         C         \$444,218.62         7/31/2013         \$444,218.62         5/01/14_         \$ <td>\$ 20,124.96</td>	\$ 20,124.96
1128(0)         C         \$72,745.34         3/1/2014         \$72,745.34         01/04/12           1550(0)         C         \$444,218.62         7/31/2013         \$444,218.62         0)         01/04/12         5           1669(0)         C         \$335,513.48         7/31/2013         \$335,513.48         0)         01/04/12         5           1710(0)         C         \$24,417.10         3/1/2013         \$24,417.10         05/14         13         5           0090(0)         C         \$24,417.10         3/1/2013         \$24,417.10         05/14         13         5	\$ 14,114.39
1550(0)         C         \$444,218.62         7/31/2013         \$444,218.62         0.104         12.3         5           1669(0)         C         \$335,513.48         7/31/2013         \$335,513.48         0.104/1/3         5           1710(0)         C         \$24,417.10         3/1/2013         \$24,417.10         0.5/14         1.3         5           0090(0)         C         \$24,417.10         3/1/2013         \$24,417.10         0.5/14         1.3         5	\$ 72,745.34
1669(0)         C         \$335,513.48         7/31/2013         \$335,513.48         0.10/1/13         \$           1710(0)         C         \$24,417.10         3/1/2013         \$24,417.10         0.5/1/13         \$           009(0)         C         \$24,417.10         3/1/2013         \$24,417.10         0.5/1/13         \$	\$ 444,218,62
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2003(0) C \$0.00 7/31/2013 \$0.00 \$	\$
2041(0) C \$244,900.00 9/1/2016 \$244,900.00 0/14/15 \$	\$ 244,900,00
2160(0) C \$3,047.27 3/1/2013 \$3,047.27 09/15/11 \$	\$ 3,040,17
2162(0) C \$2,289.09 3/1/2013 \$2,289.09 05/17/11 \$	\$ 2,289,09
2202(0) C \$25,000.00 3/1/2013 \$25,000.00 12/02/11 \$	\$ 15 000,00
2231(0) C \$7,225.79 3/1/2013 \$7,225.79 W/15/12 \$	\$ 7 225 79
2232(0) C \$12,726.95 3/1/2013 \$12,726.95 (55/16/12) \$	\$ 11 226.95
2154(0) C \$146,922.77 7/31/2013 \$146,922.77 0: 04/13 \$	\$ 146.912.77
2235(0) C \$3,922.57 3/1/2013 \$3,922.57 G(12411) \$	\$ 3,912.57
2237(0) C \$17,382.39 3/1/2013 \$17,382.39 56115/11 \$	5 17.382.39
2241(0) C \$16,686.57 3/1/2013 \$16,686.57 65/16/12 \$	16 686.57
2256(0) C \$10,717.40 3/1/2013 \$10,717.40 06/15(1) \$	10,717 40
2263(0) C \$25,779.04 12/31/2015 \$25,779.04 06 11/2 \$	25 779.04
2266(0) C \$2,360.38 3/1/2013 \$2,360.38 0117/11 \$	136038
2270(0) C \$6,556.33 3/1/2013 \$6,556.33 OG /15/11 \$	6.556.33
2289(0) C \$3,531.04 3/1/2013 \$3,531.04 09/11/11 \$	3,521,04
2301(0) C \$20,485.96 3/1/2013 \$20,485.96 09/11/10 \$	10,485,96
2363(0) C \$327,000.00 3/1/2013 \$327,000.00 CG/15/15 \$	217.00000
2431(0) C \$97,371.55 7/31/2013 \$97,371.55 05/21/13 \$	97371.55
2483(0) B \$10,310.73 9/1/2012 \$10,310.73 0101 5	10 310 73
2524(0) B \$16,165.77 9/1/2012 \$16,165.77 10 15/11 \$	16 165 77
2867(0) C \$886,160.57 12/1/2016 \$886,160.57 06/07/16 \$	886 60.57
2969(0) A \$38,833.22 12/31/2013 \$38,833.22 04(17)/15	38 83311
3113(0) C \$148,560.75 5/15/2014 \$148,560.75 C 14 \$	14856075
3114(0) C \$178,519.79 5/15/2014 \$178,519.79 C1/5/14 \$	120 510.20
3137(0) C \$35,177.00 3/1/2013 \$35,177.00 10/20/11 \$	118.519.101
3223 B \$8,580.97 9/1/2012 \$8,580.97 11 10 11 \$	351700
TOTAL FOR PWs: \$3,515,141,91	35,000

Instructions for completing the PROJECT COMPLETION AND CERTIFICATION REPORT: Page 1 of 2

PW#	CATEGORY	APPROVED PROJECT	PROJECTED COMPLETION DATE	ELIGIBLE AMOUNT	ACTUAL DATE COMPLETED	AMOUNT CLAIMED BY APPLICANT
					(1)	(2)

ACTUAL DATE COMPLETED - Enter the actual date that all work on the project was completed
 AMOUNT CLAIMED BY APPLICANT - Enter the total project cost (this will generally be the same as the APPROVED PROJECT AMOUNT column)

Page 2 of 2

The applicant's Authorized Representative must sign and date the APPLICANT CERTIFICATION block on page 2 of 2
 Send pages 1 & 2 to the address below once they are filled out and signed by the applicant)

Alec Portalup) Maintenance & Operations Bureau Vermont Agency of Transportation 2178 Airport Road

Barre, VT 05641

#### **PROJECT COMPLETION AND CERTIFICATION REPORT**

Page 2 of 2

DISASTER:	FEMA-4022-DR-VT
APPLICANT:	Shrewsbury, Town of
MSA:	FE0488
EA:	40221122-400
COUNTY:	Rutland
PA ID:	021-65275-00

Approved MLA \$3,364,735.68

From Page 1	Federal Amt	ERAF State Amt	Local Share Amt	Project Comlpete?	Amounts
(100%)	(90%)	(5.00%)	(5.00%)	(Yes/No)	(100%)
\$3,515,141.91	\$3,163,627.72	\$147,162.12	\$204,352.07		\$3,515,141.91

#### APPLICANT CERTIFICATION

I hereby certify that to the best of my knowledge all work and costs claimed are eligible and accurate in accordance with the State of Vermont subgrant agreement and that all work claimed has been completed in accordance with the approved project worksheet(s). I further certify that I am the Authorized Representative to submit this project completion and certification report. The amount claimed is a proper charge to the FEMA subgrant and Expense Account Number (EA#) identified above between the Vermont Agency of Transportation the the applicant I represent. I further certify that the amount listed under the "Local Share Amt" does not include other federal funds.

65 SIGNED DATE: APPLICANT AUTHORIZED REPRESENTATIVE

VERMONT AGENCY OF TRANSPORTATION REPRESENTATIVE CERTIFICATION

I hereby certify that to the best of my knowledge the approved work has been completed in accordance with the FEMA project scope of work and the State of Vermont subgrant agreement.

DATE: 6/12/19

granso SIGNED: CRIC

VTrans AUTHORIZED REPRESENTATIVE